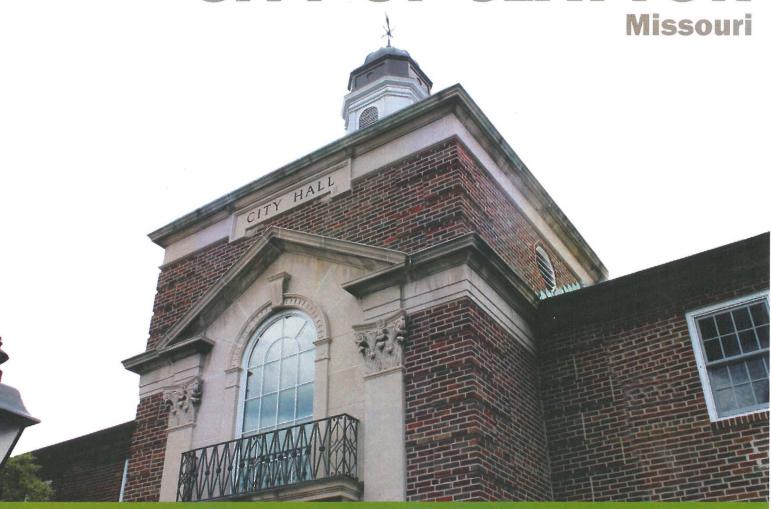


YEARS 1913/2013

# CITY OF CLAYTON





Comprehensive Annual Financial Report ©
For the year ended
September 30, 2013

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2013

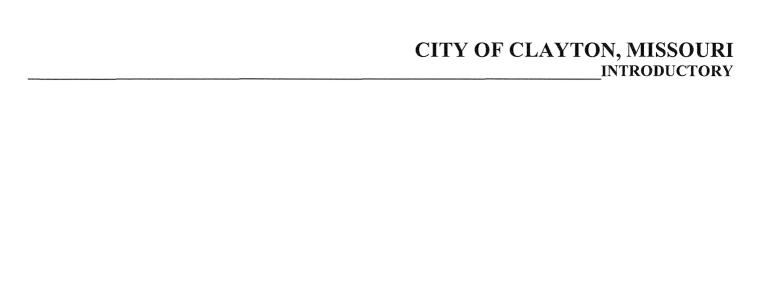
PREPARED BY THE FINANCE DEPARTMENT

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INTRODUCTORY SECTION



#### City of Clayton

10 North Bemiston • Clayton, Missouri 63105-3397 • (314) 727-8100 • FAX (314) 721-8116 • TDD: (314) 290-8435

March 15, 2014

To the Honorable Mayor, Board of Aldermen and Citizens of Clayton:

Pursuant to City policy and in conformance with state law, the Comprehensive Annual Financial Report (CAFR) of the City of Clayton, Missouri, (the City) for the fiscal year (FY) ended September 30, 2013, is herewith submitted for your review. This report was prepared in conformance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by an independent firm of licensed certified public accountants.

This report is the City management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making the representations contained within this report, management of the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the City's financial statements in conformance with GAAP. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects and that all necessary disclosures have been included to enable the reader to gain a reasonable understanding of the City's financial affairs.

The City's financial statements have been audited by Hochschild, Bloom & Company LLP, a firm of licensed certified public accountants. The goal of this independent audit was to provide reasonable assurance that the basic financial statements of the City for the year ended September 30, 2013, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements, assessing the accounting principles used and significant estimates made by management evaluating the overall basic financial statement presentation. The independent auditors concluded, based upon its audit, that there was a reasonable basis for rendering an unqualified opinion that the City's financial statements for the year ended September 30, 2013, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the Independent Auditor's Report.

#### CITY PROFILE AND STRUCTURE

The City was incorporated in 1913 and is a home rule municipal corporation operating under its own charter. The governing body for the City consists of an elected six-member Board of Aldermen and the Mayor, and operates under the Council/Manager form of government. The Mayor and Board of Aldermen collectively

appoint a City Manager to administer daily operations. The City's borders encompass 2.5 square miles and combine a bustling downtown with quiet, secure residential neighborhoods. The City's downtown is the region's premier business district and home to Forbes and Fortune 500 headquarters and branches. The City has a residential population of 15,939 and an estimated daytime population of 46,000. The City serves as the governmental seat for St. Louis County, Missouri.

The City provides a full range of municipal services including public works, parks and recreation, police, fire and emergency medical services, community development, finance, information technology and general administration.

The City uses the Governmental Accounting Standards Board criteria to examine the relationship of the City to other associated but legally separate entities, to determine if their inclusion in this report would be necessary to fairly represent the financial position of the City. These criteria for including entities as a potential component unit are generally related to the financial benefit or burden, and levels of influence over the activities of these organizations. The financial reporting entity includes all funds of the City. This report does not include the Clayton Recreation, Sports and Wellness Commission (CRSWC). The CRSWC is considered a joint venture of the City and Clayton School District and further information on this entity can be found in Note M in the Notes to Financial Statements.

#### FINANCIAL INFORMATION

In developing the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal controls are designed and developed to provide reasonable assurance that assets are safeguarded and that transactions are properly executed and recorded in line with management's policies. The internal control structure provides reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the valuation of costs and benefits require estimates and judgments by management.

The City Manager requests each department develop an annual operating and capital planning budget request, including revenue and expenditures, for appropriation. In addition, two planning years are included in the budget document and are updated annually. The budget is prepared by fund, broken down further by department, programs or projects within the department, then object of expenditures within programs, and finally line items within the objects. The City Manager presents a proposed budget to the Board of Aldermen and a public hearing is held prior to final approval. Budget transfers within a department require approval by the City Manager. Budget transfers between departments or between funds require approval by the Board of Aldermen and these approvals occur quarterly. Budgetary control is maintained at the departmental and fund levels partially through the use of an encumbrance system. Monies of respective accounts are encumbered as purchase orders so that budgeted appropriations may not be overspent without proper approval. Open encumbrances at year-end are reported as assignments of the fund balance.

In addition to City funds, the City has a fiduciary responsibility as a trustee for assets for the Uniformed and Non-Uniformed pension plans. Additional information can be found in Note H in the Notes to Financial Statements.

#### ECONOMIC CONDITION AND OUTLOOK

The City blends an active business district with an outstanding housing mix. The downtown area combines approximately 7,000,000 square feet of prestigious office space with the vitality of more than 1,000,000 square feet of retail space. The City's appealing residential neighborhoods provide a mix of housing, to

include single-family homes, condominiums and multi-family apartment dwellings. Much of the residential area is within walking distance of the downtown or neighborhood retail districts that include specialty boutiques, restaurants, services, fitness facilities, and cafes. In addition to its strong economy, the City has beautiful residential neighborhoods and the City has devoted nearly 90 acres of green space to passive and active park areas and recreation adding to its quality of life. Included in these resources is The Center of Clayton, a multi-use recreational facility operated in conjunction with the Clayton School District.

The City has maintained a thriving business district despite the economic challenges faced nationally. The City has a diverse income mix and is not overly dependent on property tax which is balanced well between commercial and residential. Therefore, the City is able to maintain a strong financial footing.

The City's location within the region further strengthens the City's attractiveness to residents, businesses, and visitors. As the seat for St. Louis County, many county residents come to the City on a daily basis to do business in the many County offices. MetroLink (the region's light-rail system) through the City provides easy and quick access to downtown St. Louis, the airport, and parts of south St. Louis County. A regional bus transfer station that is connected to the Central Avenue MetroLink station provides public transportation access to most of the region. Finally, the City's proximity to numerous interstates and major County arterials, as well as its central location, allows that trips to the airport, downtown St. Louis or other major attractions can be made within 15 minutes.

The City's stable retail community includes approximately 85 restaurants (many of which are award-winning), 70 vibrant retail boutiques and 230 personal service businesses. The City's downtown is the region's premier business district and home to numerous Forbes and Fortune 500 headquarters and branch offices. To name just a few, the City's quality of life has attracted Enterprise Holdings, Brown Shoe Group, Commerce Bank, Centene Corporation, Rehab Care Group, Graybar, Barry-Wehmiller Companies, Olin Corporation, Apex Oil, and a majority of the largest law firms in the St. Louis area. The City maintains one of the highest commercial occupancy rates in the region and it continues to be one of the steadiest submarkets in the St. Louis area. Occupancy rates are above 90% which is one of the lowest vacancy rates in the metropolitan area, and slightly lower than the regional average.

The City continues to experience commercial development. In 2013, the revitalization of the former Daniele Hotel began in the downtown area, and will expand the building's structure by an additional story. When construction is complete in 2014 the 206 room hotel will operate as a Hampton Inn & Suites. In 2012, Clayton on the Park, the City's first high-rise rental residential project in the downtown area, opened with 208 units and is filling rapidly. With the success of Clayton on the Park, the City has also received several inquiries from residential developers interested in the downtown Clayton market with potential development plans expected to be submitted in 2014. Future development also appears promising with new retail establishments planned to open in 2014 including a CVS pharmacy with additional office/retail space, a Fifth Third Bank with 3,000 additional square feet of retail space, and a third retail development of 11,500 square feet of street level shops. And finally, Clayton remains the region's dining destination. Within the past year Clayton has seen the openings of Z Pizza, Libertine, Wheelhouse, Seedz Café and an expansion of I Fratellini. Restaurants set to open in 2014 include 801 Chophouse and a relocation and expansion of Tani Sushi Bistro.

To aid in further development, the City recently updated the Central Business District Master Plan which calls for a stronger identity for the downtown area, specifically the retail component. The revised plan provides a comprehensive framework for future development and strategic retail marketing efforts. The plan includes streetscape improvements; interconnecting open space creating a downtown identity; enhancing Shaw Park to create an inviting cultural and recreational edge to the downtown area; a comprehensive signage and way-finding system; and developing a marketing strategy to benefit private and public sectors and encourage tourism. The City is planning several community events in 2014 in the downtown area.

#### **MAJOR INITIATIVES**

#### Citizen Survey and Performance Management

The City has moved to biennial citizen's surveys which are conducted to ensure the City is meeting the needs and expectations of our citizens. In the last survey the City maintained high ratings, setting new high standards in several categories tracked by The ETC Institute, the survey administrator. The City continues to develop its performance measurement and management system to align City services and programs with the feedback from the survey.

#### Strategic Plan

The City has also completed a new strategic plan for the future, entitled *C the Future*. The City hired a consultant which facilitated the process, established a steering committee, created a fifty-person stakeholder's group, and received public input through focus groups and online forums. The final plan generated the following community vision.

#### VISION

Clayton is recognized regionally and nationally as a premier city of its size and character. The community is a safe, vibrant destination defined by its unique combination of leading businesses and educational institutions, the seat of county government and picturesque neighborhoods, all of which combine to provide an exceptional quality of life.

Four Key Performance Areas and Strategic Initiatives were identified and developed for the community. These are the critical areas that must be successful in order to achieve the vision above. Strategic initiatives have also been identified for each key performance area. The four key performance areas are as follows.

- Exceptional City Services Clayton residents, visitors and businesses are proud of its City government and the exceptional level of City services provided by dedicated employees. City services are provided in a financially sustainable manner with high service levels delivered with a commitment to efficiency.
- <u>Livable Community</u> Clayton is a sustainable, welcoming community comprised of desirable neighborhoods, attractive green space, diverse artistic, cultural and recreational opportunities and a multi-modal transportation system, all of which foster a safe, healthy and enriched quality of life.
- <u>Strategic Relationships</u> Clayton ensures its long-term viability as a thriving community and premier destination by developing and leveraging strategic relationships. Clayton leads and fosters collaboration among public, private and non-profit entities for the greater good of the community and the region.
- Economic Development and Vibrant Downtown Clayton is a premier economic center, welcoming and fostering entrepreneurs and new companies, attracting diverse talent while maintaining and promoting established businesses and investment. Clayton's economy and sense of place is anchored by a vibrant downtown that is characterized by a blend of corporate headquarters, local businesses, restaurants, residences, retail uses and regional government.

#### **New Facility**

Following a five-year search for a new location for the City's Police Department, the City purchased the Heritage Building and completed renovations in 2013 to house the police department, municipal court and information technology. By reusing the Heritage building, the City preserved the classic real estate property from possible demolition. In addition, voters supported a property tax levy to fund the initial bond issuance for the building and renovation.

#### **Green Power Community**

The City continues to lead the region as a "green" city by becoming a *Green Power Community* and the City has now achieved a 3% green power requirement. And as part of the new police facility, the City installed the largest non-utility owned solar array in the State of Missouri.

#### LONG-TERM FINANCIAL PLANNING

The City prepares a three year capital improvement plan annually and includes this information in the budget document. In the next three fiscal years, the capital plan includes \$29 million in infrastructure, parks and facility improvements. Two general obligation bond issues are on the ballot in April 2014 to resurface neighborhood streets and to build a year round venue in Shaw Park for cultural and recreational events, field sports and converting to an outdoor ice rink in the winter.

With the approval of the FY 2014 budget, the Board of Aldermen approved the second year of a three year plan to reduce the annual General Fund operating deficit of approximately \$2.5 million. While the City still has a strong unassigned General Fund balance at 69% of annual expenditures, the City plans to eliminate the operational deficit spending. The plan has two parts which balance the operational budget which are: 1) reducing staff through a voluntary retirement incentive program and other operational expenditure reductions totaling \$1.5 million; and 2) approving two ballot initiatives for a total of a ½ cent sales tax increase for operations generating revenue of approximately \$1 million. The first item including the staffing reductions were completed on December 31, 2013 with the elimination of eight (8) positions and the ballot initiatives will appear on the April 2014 election.

#### **AWARD**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended September 30, 2012. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City has received a Certificate of Achievement for the last 26 consecutive years. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting this document to GFOA for award consideration.

Additionally, the GFOA awarded the Distinguished Budget Award to the City for FY 2013. This was the City's sixth Distinguished Budget Award. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device. This award is valid for a period of one year only and the City has already submitted the FY 2014 budget for award consideration.

#### **ACKNOWLEDGEMENTS**

The quality and timely preparation of the comprehensive annual financial report would not be possible without the dedicated service of administrative staff from various departments. We want to specifically thank the Finance Department as they were key components in administering the City's accounting and reporting systems. We would also like to acknowledge our auditors, Hochschild, Bloom & Company LLP,

for their help in formulating this report. We also wish to extend our sincere gratitude to the Mayor and Board of Alderman for their leadership and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully-submitted,

Craig S. Owens City Manager Lanet K. Watson

Director of Finance & Administration

Janet K. Watson

# **MAYOR**

Harold Sanger

## **ALDERMEN**

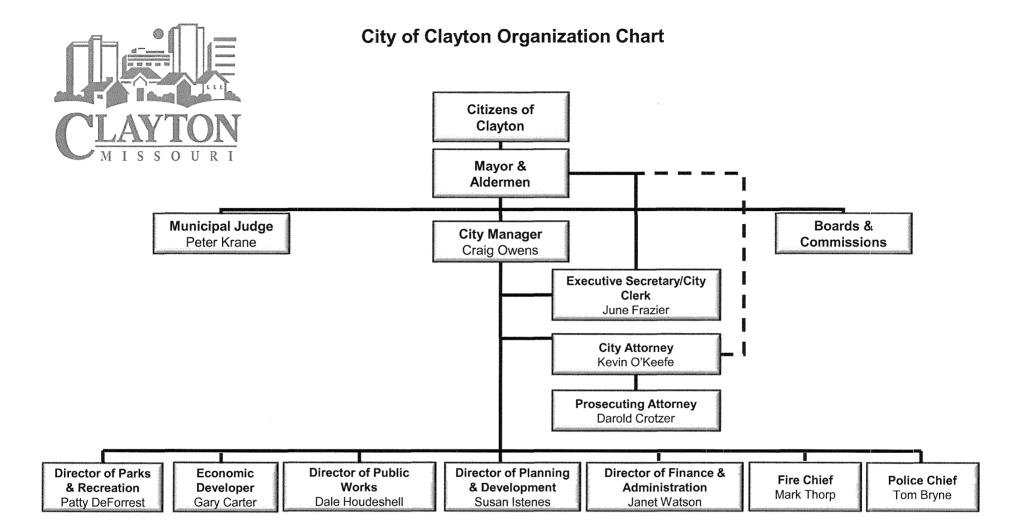
Joanne Boulton, Ward I Andrea Maddox-Dallas, Ward I Cynthia Garnholz, Ward II Michelle Harris, Ward II Mark Winings, Ward III Alex Berger III, Ward III

# **CITY MANAGER**

Craig S. Owens

# **DEPARTMENT DIRECTORS**

Finance and Administration
Planning and Development
Police
Susan Istenes
Kevin Murphy
G. Mark Thorp
Public Works
Parks and Recreation
Patty DeForrest





Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

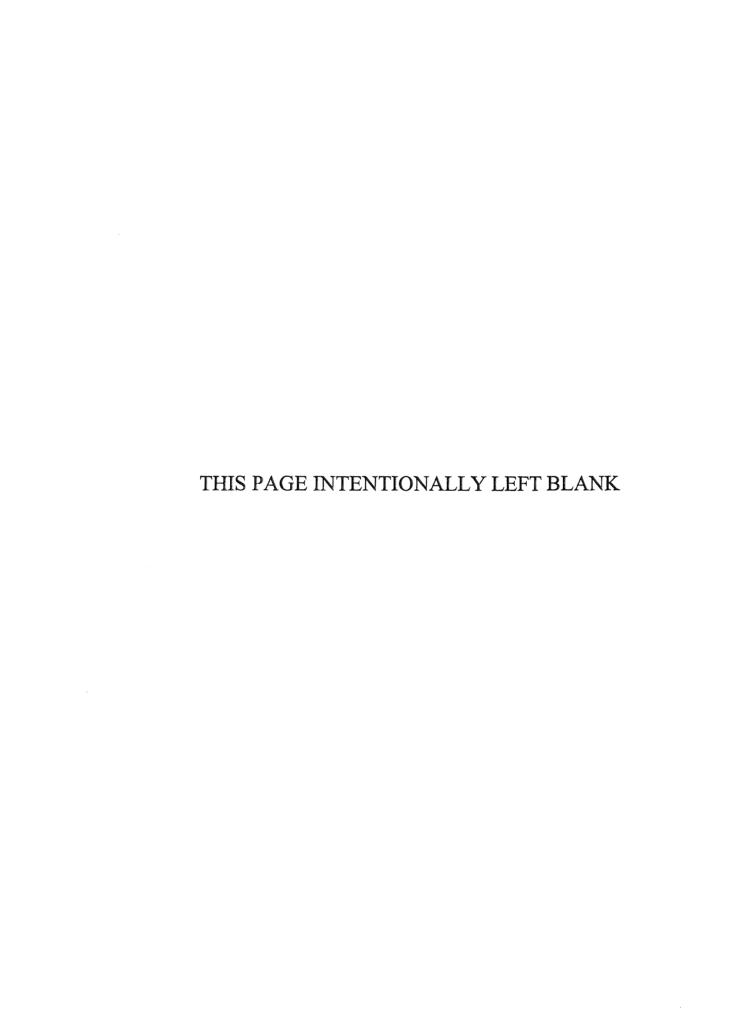
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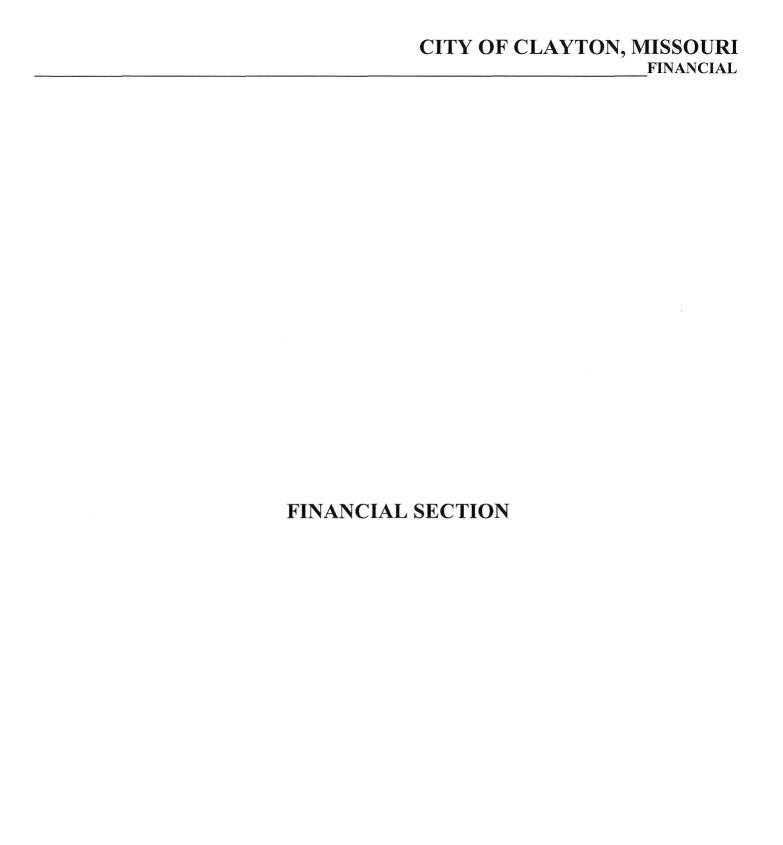
# City of Clayton Missouri

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**September 30, 2012** 

Executive Director/CEO







# Hochschild, Bloom & Company LLP

Certified Public Accountants Consultants and Advisors

#### INDEPENDENT AUDITOR'S REPORT

March 15, 2014

Honorable Mayor and Members of the Board of Aldermen CITY OF CLAYTON, MISSOURI

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the CITY OF CLAYTON, MISSOURI (the City) as of and for the year ended September 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Required Supplemental Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplemental information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other supplemental information and introductory and statistical sections, as listed in the table contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance

with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued a report dated March 15, 2014, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Hochschild, Bloom & Company CLT CERTIFIED PUBLIC ACCOUNTANTS

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

The management of the City of Clayton, Missouri (the City) presents this narrative overview and analysis to assist our readers in reviewing and understanding the accompanying annual financial statements for the fiscal year (FY) ended September 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the letter of transmittal which can be found on pages i - vi of this report.

#### FINANCIAL HIGHLIGHTS

- On a government-wide basis the assets and deferred outflows of resources of the City exceeded its liabilities for the most recent FY by \$73,477,972. Of this amount \$16,558,707 may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$3,720,435 due to revenues exceeding expenses by that amount.
- At the close of FY 2013, the City's governmental funds reported an ending fund balance of \$22,659,710, a decrease of \$5,384,756 in comparison to the prior year balance of \$28,044,466. Approximately 64% of the amount or \$14,426,874 is unassigned and available for spending at the City's discretion.
- At the end of FY 2013, unassigned fund balance for the General Fund was \$15,389,726 or 69% of total General Fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required supplemental information and other supplemental information in addition to the basic financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with an overview of the City's finances, presenting all funds in a more simplified format. This section is similar to financial reporting used by commercial entities. Note that the government-wide financial statements exclude fiduciary fund (Pension Trust Funds) activities.

The statement of net position presents information on all the City's assets and liabilities, including long-term debt and capital assets in the governmental funds. The difference between assets and liabilities is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

The statement of activities presents information showing how the City's net position changed during the most recent FY. All changes in net position are reported as soon as transactions occur, regardless of when the related cash flows are reported. Therefore, some revenues and expenses included in this statement may reflect cash flows that actually occur in future periods.

Government-wide statements are principally supported by taxes and intergovernmental revenues and include general government, public safety, streets and highways, parks and recreation, and community development.

**Fund financial statements.** Funds are used in government accounting to separate resources that are designated for specific programs or activities. The City, like other state and local governments, uses fund accounting to demonstrate compliance with the laws, regulations, and contractual agreements that establish the authority for the City's programs and services. The funds for the City can be divided into two categories: governmental and fiduciary funds.

Governmental funds. Governmental funds are used to account for the City's basic services, the same services that are included in the governmental activities on the government-wide statements. However, the information in the fund statements is measured differently. Governmental funds focus on current financial resources rather than economic resources. Therefore, the statements include the short-term resources, such as cash, investments, and receivables, that will be collected in the next few months, and liabilities that will be retired with these monies. This information is important for assessing the City's current financial resources.

The reconciliation in the fund statements explains the difference between the governmental funds in the fund statements and the governmental activities found in the government-wide financial statements. This reconciliation will explain the adjustments necessary to compile the long-term resources and liabilities for the government-wide statements with the current picture presented in the fund statements.

The City utilizes the following major governmental funds:

- General
- Capital Improvement
- Equipment Replacement

The larger funds are presented as major funds while the other funds are presented in the combining statements for nonmajor funds. A description of the major funds can be found in the notes to financial statements. Both major and nonmajor fund statements include a balance sheet and statement of revenues, expenditures, and changes in fund balances.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

The City adopts an annual budget for all funds except the Drug Forfeiture Fund. Budgetary comparison statements have been provided for all budgeted funds to demonstrate legal compliance with the respective adopted budget. Budgetary comparisons for the General Fund can be found in the required supplemental information. All other major and nonmajor funds budgetary comparisons can be found in the other supplemental information section.

**Fiduciary funds.** Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The City is the trustee, or fiduciary, for the City of Clayton Uniformed Employees' Pension Fund and Nonuniformed Employees' Retirement Fund. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of change in fiduciary net position. These activities are excluded from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

**Notes to the basic financial statements.** Notes provide additional information that is essential to a full understanding of the information included in the government-wide and fund financial statements. Notes provide additional details about the balances and transactions in the City's financial statements.

**Required supplemental information.** In addition to the basic financial statements and accompanying notes, certain required supplemental information can be found in this report.

**Other Supplemental information.** The combining and individual fund statements, referred to earlier in connection with nonmajor governmental funds, are presented immediately following the required supplemental information.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities by \$73,477,972 at the close of the most recent FY, an increase of \$3,720,435.

A major portion of the City's net position are net investment in capital assets (land, buildings, machinery and equipment, and infrastructure less any related debt used to acquire those assets) and total \$54,149,471 or 73.7% of total net position. Although the City's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Unrestricted net position of \$16,558,707 are another major portion of the City's net position (22.5%) that may be used to meet on-going obligations to citizens and creditors.

#### CITY OF CLAYTON, MISSOURI MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

The following table summarizes the statement of net position as of September 30, 2013 and 2012:

	Septem	ber 30	Change		
	2013	2012	Amount	Percent	
ASSETS					
Current and other assets	\$ 31,532,719	36,587,855	(5,055,136)	(13.8) %	
Capital assets, net	87,162,708	82,660,040	4,502,668	5.4	
Total Assets	118,695,427	119,247,895	(552,468)	(0.5)	
DEFERRED OUTFLOWS OF					
RESOURCES					
Deferred charges on refunding	179,894	245,809	(65,915)	(26.8)	
LIABILITIES					
Current liabilities	7,917,488	7,849,556	67,932	0.9	
Long-term debt outstanding	37,479,861	41,886,611	(4,406,750)	(10.5)	
Total Liabilities	45,397,349	49,736,167	(4,338,818)	(8.7)	
NET POSITION					
Net investment in capital assets	54,149,471	47,823,828	6,325,643	13.2	
Restricted	2,769,794	3,133,907	(364,113)	(11.6)	
Unrestricted	16,558,707	18,799,802	(2,241,095)	(11.9)	
Total Net Position	\$ 73,477,972	69,757,537	3,720,435	5.3 %	

The statement of activities is the second statement in the government-wide statements. The following table outlines the major components of this statement:

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

		For The		C)	
	Ended September 30			Char	NAME OF TAXABLE PARTY OF THE OWNER, NAME OF TAXABLE PARTY OF TAXABLE PARTY.
		2013	2012	Amount	Percent
REVENUES					
Program revenues:	_				
Charges for services	\$	7,173,785	5,873,212	1,300,573	22.1 %
Operating grants and contributions		1,828,807	1,859,222	(30,415)	(1.6)
Capital grants and contributions		3,923,903	5,285,025	(1,361,122)	(25.8)
General revenues:					
Property tax		7,340,797	6,707,168	633,629	9.4
Sales tax		5,723,220	5,650,981	72,239	1.3
Utility tax		5,364,645	5,206,297	158,348	3.0
Other taxes		100,489	100,489	-	-
Grants and contributions not restricted					
to specific programs		214,458	1,797,555	(1,583,097)	(88.1)
Gain on sale of capital assets		-	12,554	(12,554)	(100.0)
Investment income		122,293	167,766	(45,473)	(27.1)
Miscellaneous		187,736	158,309	29,427	18.6
Total Revenues		31,980,133	32,818,578	(838,445)	(2.6)
PROGRAM EXPENSES					
General government		5,009,171	5,050,212	(41,041)	(0.8)
Public safety		11,980,104	10,148,499	1,831,605	18.0
Streets and highways		6,472,311	5,968,351	503,960	8.4
Parks and recreation		3,038,435	2,990,170	48,265	1.6
Community development		274,020	298,989	(24,969)	(8.4)
Interest on long-term debt		1,485,657	1,799,671	(314,014)	(17.4)
Total Program Expenses	Employee Control of the Control of t	28,259,698	26,255,892	2,003,806	7.6
CHANGE IN NET POSITION		3,720,435	6,562,686	(2,842,251)	(43.3)
NET POSITION, OCTOBER 1	···	69,757,537	63,194,851	6,562,686	10.4
NET POSITION, SEPTEMBER 30	\$	73,477,972	69,757,537	3,720,435	5.3 %

The City's overall net position of \$73,477,972 increased \$3,720,435 during the current FY. FY 2013 revenues totaling \$31,980,133 are \$838,445 less than FY 2012. Program revenues totaling \$12,926,495 are \$90,964 less than FY 2012 due largely to a decrease in grants and contributions, and an increase in charges for services. These grants were for ongoing improvements to streets, pedestrian safety, and park improvements.

General revenue from property, sales, and utility taxes total \$18,428,662 or 96.7% of total general revenues of \$19,053,638, an increase of \$864,216 from FY 2012. Property tax revenue increased

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

\$633,629 to \$7,340,797 partly due to increased delinquent collections and an increase in the debt service tax rate for the final year of the general obligation bonds. Sales tax increased by \$72,239 to \$5,723,220 mainly due to the slight improvement in the economy. Utility tax increased \$158,348 to \$5,364,645 mainly due to a rate increase in electric utility receipts. Investment income decreased \$45,473 due to very low interest rates. Grants and contributions not restricted to specific programs were lower due to the receipt of operating grants in the prior year.

Program expenses totaling \$28,259,698 were \$2,003,806 more than FY 2012. The increase is due to normal standard increases in expenses and additional expenses including depreciation associated with the new police facility.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The fund statements present the City's financial information in a more detailed format. Fund statements provide important information about the City's compliance with laws and regulations that define the local government environment in Missouri. The measurement principles in the governmental funds statements are also different than the government-wide statements. Fund statements focus on current and short-term resources, while government-wide statements present the long-term view.

The City's total governmental funds at the end of the current FY reported an ending fund balance of \$22,659,710, a decrease of \$5,384,756 in comparison with the prior year. Approximately 64% of this total amount (\$14,426,874) constitutes unassigned fund balances, which is available for spending at the City's discretion. The remainder of fund balances consists of nonspendable funds of \$17,715 for inventory; restricted funds of \$5,017,628 for capital projects, community development, debt service, public safety, and sewer lateral; committed funds of \$2,167,454 for capital projects; and assigned funds of \$1,030,039 for purchases on order and the loss budgeted for FY 2014.

The General Fund is the main operating fund of the City. At the end of the current FY, unassigned fund balance is \$15,389,726 while total fund balance is \$16,437,480. Unassigned fund balance represents 69% of total General Fund operating expenditures. The City's General Fund minimum reserve policy level is 25% of operating expenditures, with a target level of 33%. The City's FY 2013 General Fund balance decreased \$1,898,958. FY 2013 revenue totaled \$21,761,741 and is \$949,260 more than FY 2012. The areas accounting for the majority of the change were \$339,371 more in general property taxes due to increased delinquent taxes, \$181,836 increase in public utilities due to a rate increase in electric utility receipts, \$164,453 increase in community programs, and a \$120,153 increase in parking facilities and meters.

The Capital Improvement Fund balance (deficit) totaling (\$962,852) is unassigned. The net decrease in fund balance (deficit) of \$407,205 was due to an increase in planned capital outlay and transfers compared to revenues. Transfers in of \$2,588,475 are from the 2011 and 2009 bond issues and transfers out of \$3,620,557 are to pay for a portion of the debt service on the 2007 and 2005 bond issues and to cover equipment replacement costs in the General Fund and 2011 Bond Issue Fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

The Equipment Replacement Fund has a total fund balance of \$2,167,454 which is committed for the replacement of all the vehicles and large dollar equipment in the City based on a long-range replacement plan. The funding source is from a charge-back to the General Fund.

#### GENERAL FUND SIGNIFICANT VARIANCES - BUDGET AND ACTUAL

Page 52 summarizes the General Fund budget to actual. The General Fund final budget for revenues totaled \$21,458,147 and was \$193,275 higher than the original budget due to various increases and decreases, mostly related to the economy. The final budget for expenditures totaled \$23,600,495 and was \$89,605 higher than the original budget due to additional pension expenditures, a receipt of a grant for equipment, and various other increases offset by reductions in personnel and other reductions in the parks and recreation department. As stated earlier, the City policy on General Fund balance is a minimum of 25% of operating expenditures, with a target level of 33%. The current unassigned General Fund balance is at 69%.

Overall, the net change in fund balance was a decrease of \$1,898,958. Actual General Fund revenue totaling \$21,674,819 was \$216,672 more than the final budget. The actual General Fund expenditures totaling \$22,269,595 were \$1,330,900 less than the final budget.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital assets. The City's investment in capital assets as of September 30, 2013 totaled \$87,162,708 (net of accumulated depreciation). The investment in capital assets includes land, buildings, improvements other than buildings, machinery and equipment, infrastructure, and construction in progress. The total change in the City's investment in capital assets was an increase of \$4,502,668 with capital assets increasing \$31,049,968, land and construction in progress decreasing \$24,092,874, and offset by depreciation of \$2,729,938. The following table details the net capital assets:

		Septem	ber 30	2013 Change		
	NAME OF THE PERSON NAME OF T	2013	2012	Amount	Percent	
Land	\$	9,255,672	9,255,672	-	- %	
Buildings and improvements		46,518,971	22,167,992	24,350,979	109.8	
Improvements other than building		3,443,991	1,277,417	2,166,574	169.6	
Machinery and equipment		4,411,462	4,151,602	259,860	6.3	
Infrastructure		20,624,901	18,806,772	1,818,129	9.7	
Construction in progress	<b>EXCLUSION</b>	2,907,711	27,000,585	(24,092,874)	(89.2)	
Total Capital Assets, Net	\$	87,162,708	82,660,040	4,502,668	5.4 %	

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

Additional information on the City's capital assets can be found in Note C in the notes to financial statements.

**Long-term debt.** The City had government-wide debt outstanding of \$35,232,759 at the end of the current FY. The amount of \$33,535,000 is special obligation debt and \$1,697,759 is a note payable and capital lease which are paid for from annual appropriations.

		Septemb	per 30	2013 Ch	ange
	GEOGRAPH & SACAN	2013	2012	Amount	Percent
Series 2005	\$	6,940,000	8,025,000	(1,085,000)	(13.5) %
Series 2007		3,910,000	5,030,000	(1,120,000)	(22.3)
Series 2009 GO		-	945,000	(945,000)	(100.0)
Series 2009 BAB		13,225,000	13,835,000	(610,000)	(4.4)
Series 2011		9,460,000	9,845,000	(385,000)	(3.9)
Capital lease payable		754,248	828,255	(74,007)	(8.9)
Note payable	****	943,511	1,122,194	(178,683)	(15.9)
Total Long-term Debt		35,232,759	39,630,449	(4,397,690)	(11.1) %

The City reduced principal by \$4,397,690 during the current FY. Additional information on the City's long-term debt can be found in Note F in the notes to financial statements.

#### THE OUTLOOK FOR NEXT YEAR'S BUDGET

With the FY 2013 year end, the City completed the first year of a three year plan to eliminate the General Fund structural deficit while providing a sustainable level of government services. Citizen surveys and performance measures assist the City in determining the appropriate level of services to provide. The City's reliance on operating revenue is spread among three major revenue sources which are property tax, sales tax, and utility tax, and the City is prioritizing services based on projections for only slight growth in those sources for next FY.

FY 2014 will be the second year of the deficit elimination plan which includes reduction in employees through a voluntary retirement incentive plan along with other expenditure reductions, and April 2014 ballot issues for additional revenue through sales tax. The payment for the 2009 Build America Bonds which has been supported by the General Fund now moves in 2014 to property tax support as approved by the voters in 2010. These measures already taken along with the sales tax ballot issues, combine to balance the operations budget. In addition, the City also has ballot issues in April 2014 for capital improvement funding through the use of general obligation bonds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

Highlights of the FY 2014 budget are as follows:

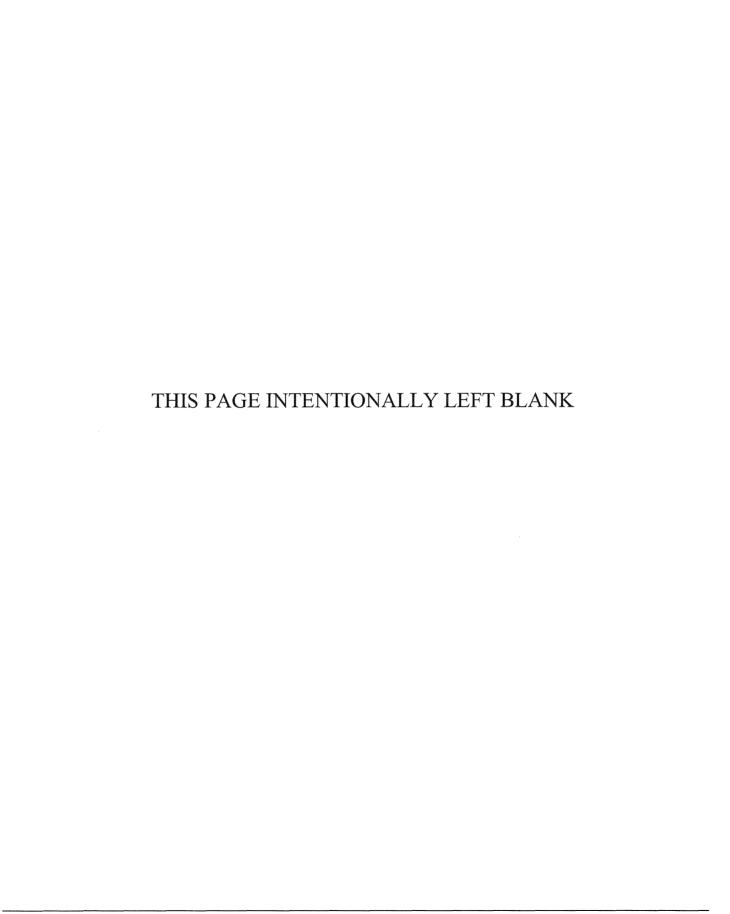
- For all funds, revenue and transfers in are \$45,045,524, and expenditures and transfers out are \$48,051,430.
- For the General Fund, revenue and transfers in are \$23,423,637, and expenditures and transfers out are \$24,398,065, and the fund balance at year end is expected to be 63%.
- Capital Improvements are \$8,291,166 and includes various infrastructure, facilities, and parks improvements. The total capital improvement plan for FY 2014 FY 2016 totals \$19,371,166.

Overall, the economic outlook for the City is optimistic. This optimism comes from a plan to stabilize expenditures, address the need for additional revenue, and increased economic development activity.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Director of Finance and Administration City of Clayton, Missouri 10 N. Bemiston Avenue Clayton, MO 63105



STATEMENT OF NET POSITION
SEPTEMBER 30, 2013

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 3,065,346
Investments	18,990,472
Receivables:	4.006.050
Intergovernmental	4,886,852
Property taxes	223,917
Public utility licenses	584,379
Special assessments	177,647
Ambulance	179,373
Court	149,140
Interest	45,390
Other	423,285
Prepaid insurance	142,577
Inventory	17,715
Net pension asset	593,655
Investments - restricted	2,052,971
Capital assets:	
Land and construction in progress	12,163,383
Other capital assets, net of accumulated depreciation	74,999,325
Total Assets	118,695,427
DEFERRED OUTFLOWS OF RESOURCES	
Deferred charges on refunding	179,894
LIABILITIES	
Accounts payable	2,027,317
Accrued interest payable	441,682
Accrued liabilities	768,818
Unearned revenues	4,263,289
Deposits	416,382
Noncurrent liabilities:	,
Due within one year	3,210,623
Due in more than one year	32,556,807
Due in more than one year - net OPEB obligation	275,290
Due in more than one year - net pension obligation	1,437,141
Total Liabilities	45,397,349
NET POSITION	
Net investment in capital assets	54,149,471
Restricted for:	
Community development	145,203
Debt service	2,384,071
Public safety	33,069
Sewer lateral	207,451
Unrestricted net position	16,558,707
Total Net Position	\$ 73,477,972
See notes to financial statements	Dog 14

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2013

		]	Net Revenues		
FUNCTIONS/PROGRAMS	Expenses	Charges For Services	Operating Grants And Contributions	Capital Grants And Contributions	(Expenses) And Change In Net Assets
Governmental Activities					
General government	\$ 5,009,171	1,618,158	-	57,593	(3,333,420)
Public safety	11,980,104	3,334,775	483,790	1,085,696	(7,075,843)
Streets and highways	6,472,311	1,238,118	1,345,017	1,630,780	(2,258,396)
Parks and recreation	3,038,435	982,734	-	1,149,834	(905,867)
Community development	274,020	-	-	-	(274,020)
Interest on long-term debt	1,485,657	-		_	(1,485,657)
Total Governmental Activities	\$ 28,259,698	7,173,785	1,828,807	3,923,903	(15,333,203)
General Revenues					
Taxes:					
Property					7,340,797
Sales					5,723,220
Utility					5,364,645
Other					100,489
Grants and contributions not restricted to specific programs					214,458
Investment income					122,293
Miscellaneous					187,736
Total General Revenues					19,053,638
CHANGE IN NET POSITION					3,720,435
NET POSITION, OCTOBER 1					69,757,537
NET POSITION, SEPTEMBER 30					\$ 73,477,972

SE	P	TE:	M	RF	R	30	2013	

	General	Capital Improvement	Equipment Replacement	Other Governmental Funds	Total Governmental Funds
ASSETS		**************************************		<b>3000000</b>	***************************************
Cash and cash equivalents	\$ 1,022,135	-	259,013	1,784,198	3,065,346
Investments	15,810,028	-	1,949,000	1,231,444	18,990,472
Receivables:					, ,
Intergovernmental	438,997	4,373,397	_	-	4,812,394
Property taxes	201,283	· · · · ·	_	22,634	223,917
Public utility licenses	584,379	_	_	· _	584,379
Special assessments	_	109,718	_	67,929	177,647
Ambulance	179,373	-	_	_	179,373
Court	149,140	_	_	-	149,140
Interest	27,748	_	3,967	13,675	45,390
Other	314,285	109,000	_	<u>-</u>	423,285
Inventory	17,715	,	-	_	17,715
Investments - restricted	_	_	_	2,052,971	2,052,971
Due from other funds	104,571	-	-	-,,	104,571
		40000000000000000000000000000000000000			
Total Assets	\$ 18,849,654	4,592,115	2,211,980	5,172,851	30,826,600
LIABILITIES					
Accounts payable	\$ 841,069	1,085,519	34,145	66,584	2,027,317
Accrued liabilities	759,514	1,005,517	54,145	9,304	768,818
Due to other funds	739,314	104,571	-	9,504	104,571
Unearned revenues	17,749	4,235,159	10,381	-	4,263,289
		20,000	10,361	-	
Deposits Total Liabilities	<u>396,382</u> 2,014,714	5,445,249	44,526	75,888	7,580,377
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenues:	440.000				
Property taxes	119,929	-	-	12,016	131,945
Special assessments		109,718	-	67,319	177,037
Ambulance	128,391	-	-	-	128,391
Court	149,140				149,140
Total Deferred Inflows Of Resources	397,460	109,718		79,335	586,513
FUND BALANCES (DEFICIT)					
Nonspendable:					
Inventory	17,715	-	-	-	17,715
Restricted for:					
Capital projects	-	-	-	2,247,834	2,247,834
Community development	-	-	-	145,203	145,203
Debt service	-	-	-	2,384,071	2,384,071
Public safety	-	-	-	33,069	33,069
Sewer lateral	-	-	-	207,451	207,451
Committed for:					
Capital projects	-	-	2,167,454	-	2,167,454
Assigned to:					
Purchases on order	55,611	=	<del>-</del> .	-	55,611
Subsequent year's budget	974,428	-	-	-	974,428
Unassigned	15,389,726	(962,852)		_	14,426,874
Total Fund Balances (Deficit)	16,437,480	(962,852)	2,167,454	5,017,628	22,659,710
Total Liabilities, Deferred Inflows Of					
Resources, And Fund Balances (Deficit)	\$ 18,849,654	4,592,115	2,211,980	5,172,851	30,826,600

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2013

Total Fund Balances - Governmental Funds	\$	22,659,710
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The cost of the assets is \$112,705,492 and the accumulated depreciation is \$25,542,784.		87,162,708
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		586,513
Prepaid assets used in governmental activities are not financial resources if they expire after 30 days and, therefore, are not reported in the governmental funds.		142,577
Certain assets (obligations) are not a use of financial resources and, therefore, are not		
reported in the governmental funds. These items consist of:		
Net pension asset		593,655
Net pension obligation		(1,437,141)
OPEB obligation		(275,290)
Interest subsidy receivable		74,458
Certain long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:		
Accrued compensated absences		(326,543)
Accrued interest payable		(441,682)
Bonds, notes, and capital leases payable outstanding		(35,232,759)
Unamortized bond premium		(208,128)
Unamortized deferred charges	Vicentia	179,894
Net Position Of Governmental Activities	_\$_	73,477,972

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (DEFICIT) - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2013

	<u>General</u>	Capital Improvement	Equipment Replacement	Other Governmental Funds	Total Governmental Funds
REVENUES					
General property taxes	\$ 5,901,806	-	-	1,501,674	7,403,480
Assessment income	-	66,574	-	113,537	180,111
Licenses and permits	1,577,390	-	-	-	1,577,390
Public utility licenses	5,364,645	-	-	-	5,364,645
Intergovernmental	4,111,243	5,323,612	-	216,059	9,650,914
Community programs	1,713,754	-	-	-	1,713,754
Parking facilities and meters	1,707,401	-	-	_	1,707,401
Fines and forfeitures	1,027,932	_	_	984,224	2,012,156
Donations and reimbursements	-,,	1,942,954	65,258	-	2,008,212
Investment income	85,224	7,442	6,604	23,023	122,293
Miscellaneous	272,346	33,001	-		305,347
Total Revenues	21,761,741	7,373,583	71,862	2,838,517	32,045,703
EXPENDITURES  Current:					
General government	4,438,505	_	_	_	4,438,505
Parks and recreation	2,451,301	_	_	_	2,451,301
Public safety	10,256,133		_	1,075,803	11,331,936
Streets and highways	4,992,413	_	-	1,075,805	4,992,413
Community development	4,992,413	-	-	275,160	275,160
· •	· •	6 749 706	1 104 400	146,485	8,089,679
Capital outlay Debt service:	-	6,748,706	1,194,488	140,463	0,009,079
	170 (02		74.007	4 1 45 000	4 207 (00
Principal	178,683	-	74,007	4,145,000	4,397,690
Interest and fiscal charges	52,125	(740.70)	37,427	1,398,329	1,487,881
Total Expenditures	22,369,160	6,748,706	1,305,922	7,040,777	37,464,565
REVENUES OVER (UNDER) EXPENDITURES	(607,419)	624,877	(1,234,060)	(4,202,260)	(5,418,862)
OTHER FINANCING SOURCES					
(USES)					
Transfers in	1,216,359	2,588,475	1,018,347	4,091,761	8,914,942
Transfers out	(2,507,898)	(3,620,557)	-	(2,786,487)	(8,914,942)
Sale of capital assets	• · · · · · · · · · · · · · · · · · · ·	-	34,106	<del>-</del>	34,106
Total Other Financing					5,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Sources (Uses)	(1,291,539)	(1,032,082)	1,052,453	1,305,274	34,106
NET CHANGES IN FUND					
BALANCES  BALANCES	(1,898,958)	(407,205)	(181,607)	(2,896,986)	(5,384,756)
FUND BALANCES (DEFICIT),					
OCTOBER 1	18,336,438	(555,647)	2,349,061	7,914,614	28,044,466
FUND BALANCES (DEFICIT), SEPTEMBER 30	\$ 16,437,480	(962,852)	2,167,454	5,017,628	22,659,710

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2013

Net Change In Fund Balances - Governmental Funds	\$ (5,384,756)
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays over the capitalization threshold (\$7,309,042) exceeded depreciation (\$2,729,938) in the current period.	4,579,104
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, donations) is to decrease net assets.	(76,436)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.	(99,676)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discount, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. Repayment of bond principal Repayment of note payable Repayment of capital lease	4,145,000 178,683 74,007
Amortization of premium and deferred amount on refunding  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Accrued interest on debt	(42,806) 44,743
Prepaid insurance	11,080
Compensated absences	14,677
Net pension obligation	87,762
Net pension asset	305,541
Net OPEB obligation	(116,488)
Change In Net Position Of Governmental Activities	\$ 3,720,435

# STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS SEPTEMBER 30, 2013

ASSETS	
Cash and cash equivalents	\$ 1,146,621
•	\$ 1,140,021
Investments:	2 1 50 070
U.S. government and agency securities	2,159,070
Common stocks	5,692,029
Corporate bonds	6,272,264
Taxable municipal obligations	717,005
Mutual funds	26,769,732
Property funds	4,166,955
Interest receivable	120,856
Unsettled investment transactions	132,777
Total Assets	47,177,309
LIABILITIES	
Accrued investment expenses	31,725
Unsettled investment transactions	25,091
Total Liabilities	56,816
NET POSITION	
Held in trust for pension benefits	\$ 47,120,493

# CITY OF CLAYTON, MISSOURI

STATEMENT OF CHANGE IN FIDUCIARY NET POSITION - PENSION TRUST FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2013

ADDITIONS		
Contributions:		
Participant contributions	\$	364,344
Employer contributions		1,568,708
Total Contributions	Carried Annual Control	1,933,052
Investment income:		
Net appreciation in fair value of investments		
and interest and dividends		5,411,485
Less - Investment expense		(217,329)
Total Investment Income		5,194,156
Total Additions		7,127,208
DEDUCTIONS		
Benefits paid	West and the second second second	2,432,437
CHANGE IN NET POSITION		4,694,771
NET POSITION HELD IN TRUST FOR PENSION BENEFITS,		
OCTOBER 1	•	42,425,722
NET POSITION HELD IN TRUST FOR PENSION BENEFITS,		
SEPTEMBER 30	\$	47,120,493

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies applied by the CITY OF CLAYTON, MISSOURI (the City) in the preparation of the accompanying basic financial statements are summarized below:

## 1. Reporting Entity

The financial statements of the City include the financial activities of the City and any component units, entities which are financially accountable to the City. The City does not currently have any component units.

#### 2. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

## 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be measurable and available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are col-

# 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

lected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to insurance and compensated absences, are recorded only when payment is due (i.e., matured).

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

**General Fund** -- The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

**Capital Improvement Fund** -- The Capital Improvement Fund is a Capital Projects Fund used to monitor the funding of special infrastructure improvements throughout the City. Revenues derived by this fund include two half-cent capital improvement sales taxes, road and bridge taxes, and certain special assessment taxes.

**Equipment Replacement Fund** -- The Equipment Replacement Fund is a Capital Projects Fund used to account for funds set aside for capital asset replacement.

Additionally, the City reports the following fiduciary funds:

**Pension Trust Funds** -- The Pension Trust Funds are used to account for assets held in a trustee capacity for the City's eligible employees.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are payment-in-lieu of taxes and other charges and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

#### 4. Cash, Cash Equivalents, and Investments

The City considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents. State statutes and City policy authorize the City to invest in obligations of the United States or any agency thereof, time deposit certificates, and repurchase agreements. The Pension Trust Funds are also authorized to invest in corporate common or preferred stocks, bonds and mortgages, real or personal property, mutual funds, and other evidence of indebtedness or ownership, but excluding any debt of the City itself, and individual insurance policies.

Investments that have a maturity date of less than one year at the time of purchase are carried at cost or amortized cost because of their short-term maturities. Investments that have a maturity date of greater than one year at the time of purchase are carried at fair value. Fair value is based on quoted market prices.

#### 5. Allowance for Uncollectibles

Accounts receivables are shown net of an allowance for uncollectibles of \$199,292.

#### 6. Inventories

Inventories are recorded at cost on the first-in, first-out basis. Governmental fund types use the consumption method for inventory which means it is recorded as an expenditure when it is used rather than when purchased.

## 7. Prepaid Items

Payments made to vendors for services that will benefit periods beyond the fiscal year-end are recorded as prepaid items on the purchase method. Prepaid items are recorded as expenditures when purchased rather than when consumed. Prepaid items are recorded in the government-wide financial statements and in the fund financial statements if they expire within 30 days.

#### 8. Interfund Transactions

In the fund financial statements, the City has the following types of transactions among funds:

**Transfers** -- Transfers of resources from a fund receiving revenue to the fund through which resources are to be expended are recorded as transfers. Such transfers are reported as other financing sources (uses).

**Due To/From Other Funds** -- Current portions of long-term interfund loans receivable/payable are considered "available spendable resources" and are reported as assets and liabilities of the appropriate funds.

## 8. Interfund Transactions (Continued)

Elimination of interfund activity has been made for governmental activities in the governmentwide financial statements.

#### 9. Restricted Assets

Certain resources set aside for the repayment of bonds are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants.

## 10. Special Assessments Receivable

Special assessments receivable represents the residents' portion of curb and sidewalk improvements which have been completed and billed. The City's portion of such improvements is expended as incurred. At the time of the levy, special assessments receivable in the amount of the levy and deferred revenue equal to the amount that is not currently available are recognized in the fund that provides the resources.

#### 11. Capital Assets

Capital assets, which include property, equipment, and infrastructure (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an initial cost of more than \$5,000 for general capital assets and \$100,000 for infrastructure and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life is not capitalized.

Depreciation is being computed on the straight-line method, using asset lives as follows:

Asset	Years
Buildings	15 - 50
Improvements other than buildings	5 - 20
Machinery and equipment	3 - 15
Infrastructure	30 - 50

## 12. Compensated Absences

Under terms of the City's personnel policy, employees are granted vacations based on length of service. Vacations accrue on January 1 of each year. A maximum of 80 hours may be carried over to a subsequent calendar year. Upon termination, the employee is paid for unused vacation.

## 12. Compensated Absences (Continued)

Sick leave is accumulated based upon length of service and is available only to provide compensation during periods of illness. Upon termination, and only if the employee is vested, the employee is paid \$1 for each hour of sick leave balance. A liability for these amounts is reported in the governmental funds only if the amounts due at year-end have matured.

## 13. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance cost, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 14. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City only has one item that qualifies for reporting in this category. It is the deferred charge on refunding reported in the statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, unavailable revenues, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from various sources. These amounts are deferred and recognized as an inflow of resources in the period that the amounts have become available.

#### 15. Fund Balance Policies

The fund balance amounts are reported in the following applicable categories listed from the most restrictive to the least restrictive:

**Nonspendable** -- The portion of fund balance that is not in a spendable form or is required to be maintained intact.

**Restricted** -- The portion of fund balance that is subject to external restrictions and constrained to specific purposes imposed by agreement, through constitutional provisions, or by enabling legislation.

**Committed** -- The portion of fund balance with constraints or limitations by formal action (ordinance) of the Board of Aldermen, the highest level of decision-making authority.

**Assigned** -- The portion of fund balance that the City intends to use for a specific purpose as determined by the City Manager through the City's purchasing policy or when authorized by the Board of Aldermen by motion.

**Unassigned** -- Amounts that are available for any purpose; these positive amounts are reported only in the General Fund.

When both restricted and unrestricted resources are available, the City will spend the most restricted amounts before the least restricted - committed, assigned, and then unassigned.

The fund balance of the City's General Fund has been accumulated to provide stability and flexibility to respond to unexpected adversity and/or opportunities. The City has set a minimum unassigned fund balance of not less than 25% of annual operating expenditures for the fiscal year, and a target of 33% of annual operating expenditures for the fiscal year.

#### 16. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of funds are recorded in order to reserve that portion of the applicable appropriation, is employed by the governmental funds. Since appropriations lapse at year-end, outstanding encumbrances are reappropriated in the subsequent year's budget to provide for the liquidation of the prior commitments. Encumbrances do not constitute current year expenditures or liabilities. Encumbrances outstanding at year-end were \$55,611 for the General Fund, \$969,332 for the Capital Improvement Fund, and \$167,898 for the Equipment Replacement Fund.

## 17. Property Taxes

Property taxes are levied in October of each year on the assessed value as of the prior January 1 for all real and personal property located in the City. Property taxes attach as an enforceable lien on property as of January 1 and are due upon receipt of billing and become delinquent after December 31.

Property tax revenue is recognized to the extent it is collected within 60 days after year-end in the fund financial statements. Property taxes not collected within 60 days of year-end are deferred for fund financial statements but are recognized as revenue in the government-wide financial statements.

All property tax assessment, billing, and collection functions are handled by the St. Louis County government. Taxes collected are remitted to the City by the St. Louis County Collector (the County Collector) in the month subsequent to the actual collection date. Taxes held by the County Collector, if any, are included in property taxes receivable in the accompanying fund financial statements.

#### 18. Use of Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and the accompanying notes. Actual results could differ from those estimates.

#### NOTE B - CASH, CASH EQUIVALENTS, AND INVESTMENTS

## 1. Deposits

The City's bank deposits are required by state law to be secured by the deposit of certain securities specified at RSMo 30.270 with the City or trustee institution. The value of the securities must amount to the total of the City's cash not insured by the Federal Deposit Insurance Corporation (FDIC).

As of September 30, 2013, the City's bank balances were entirely secured or collateralized with securities held by the City or by its agent in the City's name.

#### 2. Investments

As of September 30, 2013, the City had the following investments:

# 2. Investments (Continued)

		Maturities					
	Fair	No	Less Than One	1 - 5	6 - 10	More Than 10	Credit
Investments	Value	Maturity	<u>Year</u>	Years	<u>Years</u>	<u>Years</u>	Risk
Primary Government							
Certificates of	¢17.542.002		12 470 902	5.062.000			N/A
deposit	\$17,542,902	-	12,479,803	5,063,099	-	-	AA
U.S. Agencies	3,500,541		***	3,500,541		_	AA
Total Primary Government	21,043,443	THE OFFICE AND ADDRESS OF THE OWNER, THE OWN	12,479,803	8,563,640		_	
Fiduciary Funds U.S. government and agency securities:							
U.S. Treasuries	332,466	_	-	51,077	140,281	141,108	AA
U.S. Agencies	1,826,604	_	_	449,903	361,028	1,015,673	AA
Common stock	5,692,029	5,692,029	_	-	-	-	N/A
Corporate bonds	2,699,434	-	76,624	1,153,313	572,748	896,749	A
Corporate bonds	1,025,286	-	-	606,779	135,925	282,582	AA
Corporate bonds	843,557	_	138,162	422,245	186,754	96,396	AAA
Corporate bonds	52,202	_	150,102	122,210	-	52,202	В
Corporate bonds	1,032,732	_	112,591	431,205	246,856	242,080	BBB
Corporate bonds	33,729	_		-	0,000	33,729	CC
Corporate bonds	113,759	_	_	_	15,518	98,241	CCC
Corporate bonds	66,009	_	_	-	-	66,009	D
Corporate bonds	405,556	_	67,000	48,865	_	289,691	Not rated
Taxable municipal			,	,		,	
obligations	173,453	_	_	79,211	_	94,242	A
Taxable municipal	,					,-	
obligations	304,470	-	163,497	48,378	87,591	5,004	AA
Taxable municipal	,		,	,	,	,	
obligations	148,737	-	77,721	-	-	71,016	AAA
Taxable municipal	,		,			,	
obligations	90,345	_	90,345	-	-	-	Not rated
Mutual funds	26,769,732	26,769,732	-	-		_	Not rated
Property funds	4,166,955	4,166,955	_	-	_	_	Not rated
Total Fidu-		was a sure of the			MANAGEM AND	Control of the second s	
ciary Funds	45,777,055	36,628,716	725,940	3,290,976	1,746,701	3,384,722	
Grand Total			4		, =,, =		
Investments	\$66,820,498	36,628,716	13,205,743	11,854,616		3,384,722	

## 2. Investments (Continued)

## **Investment Policy**

#### Governmental Activities

The objectives of the City's investment policy adopted by the Board of Aldermen are the following:

**Legality** -- Every investment shall be made in accordance with applicable federal, state, and local statutory provisions.

**Safety** -- Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital.

**Liquidity** -- The City's investment portfolio must remain sufficiently liquid to enable the City to meet all operating requirements which might be reasonably anticipated.

**Return on Investment** -- The City's investment portfolio shall be managed with the objective of obtaining a market rate of return throughout budgetary and economic cycles, taking into account the City's investment risk constraints and the cash flow characteristics of the portfolio.

These objectives support the City's conservative and prudent approach to investment management. The policy also addresses qualified institutions, appropriate investments, collateralization, safekeeping, institutional diversification of the portfolio, maximum maturities, performance standards, and reporting requirements.

#### Pension Trust Funds

The investment policy for both the City's pension trust funds as adopted by each separate entity states that the primary fiduciary responsibility of the pension boards is to:

- a. Ensure that the assets of the plans are responsibly and prudently managed in accordance with the actuarial needs of the plans while adhering to the sound and accepted financial investment procedures.
- b. Diversify the portfolio to help ensure that adverse or unexpected activity will not have an excessively detrimental impact on the entire portfolio. Investment management will be delegated to external professional organizations for the sole benefit of the membership and their beneficiaries for the purpose of providing a retirement benefit.

Performance objectives, asset allocation guidelines, and permissible investments are outlined in each policy. The Plan's total returns are expected to provide results, using a three-year moving average, of an absolute return equal or superior to each Plan's actuarial assumed rate of return.

#### 2. Investments (Continued)

The plans invest in various investment securities. Investment securities are exposed to various risks, such an interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that material changes in the values of investment securities could occur.

## **Investment Types and Maturities**

#### Governmental Activities

The City's investment policy governs all investment activity, except investments in the pension trust funds. The City's policy limits investments to bonds, bills or notes of the United States or an agency thereof; negotiable or non-negotiable certificates of deposit, savings accounts and other interest-earning deposit accounts of authorized financial institutions; or repurchase agreements (with acceptable collateral in an amount greater than the amount of the repurchase agreement including accrued interest) through approved financial institutions with a previously signed Master Repurchase Agreement. In accordance with its policy, the City tries to maintain a high level of liquidity to allow the City to meet its operating requirement. The City will not invest in securities maturing more than five years from the date of purchase unless matched to a specific cash flow.

#### Credit Risk

#### Governmental Activities

The City's investment policy does not address credit quality standards. The City has an unrated money market account that is covered by excess deposit insurance for amounts above the FDIC.

#### Pension Trust Funds

The investment policies of the pension funds do not address credit quality standards. The above table reflects the credit ratings for the two retirement plans associated with the securities invested in the pension trust funds as of September 30, 2013, excluding obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government.

#### **Concentration of Risk**

#### Governmental Activities

The City will diversify its investments by institution. With the exception of bonds, bills or notes of the U.S. government or any agency thereof, including authorized pools, it shall be the goal of the City that no more than 80% of the City's government-wide investment portfolio will be invested in a single institution.

#### 2. Investments (Continued)

#### Pension Trust Funds

The pension investment policies specify that the investment mix shall be in a range of 55 - 65% equity securities, 25 - 35% fixed income securities, and 5 - 15% real estate. Target allocation for the equity securities is 30% large cap, 15% small cap, and 15% international; fixed income 30%; and real estate 10%. The trustees follow these guidelines for all investments while adhering to the list of permissible investments outlined in the policies. The funds in the plans are invested over the long-term in keeping with the objective of providing retirement benefits for its members. At September 30, 2013, the pension plans did not have concentrations with any one issuer greater than 5%.

#### **Custodial Credit Risk**

#### Governmental Activities

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. In accordance with its policy, the City addresses custodial risk by prequalifying institutions with which the City places investments, diversifying the investment portfolio, and maintaining a standard of quality for investments.

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the FDIC; by specific eligible securities pledged by the financial institution; by a single collateral pool established by the financial institution; or by separate insurance.

#### Pension Trust Funds

Custodial credit risk in the pension trust funds is the risk that in the event of the failure of the counterparty to a transaction, the pension funds will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. At September 30, 2013, the City of Clayton Uniformed Employees' Retirement Fund has \$9,148,338 in treasuries, agencies, municipal obligations, and corporate and foreign bonds that are held by the counterparty's trust department, but, not in the name of the Uniformed Employee's Retirement Fund.

#### **NOTE C - CAPITAL ASSETS**

Capital asset activity was as follows:

## **NOTE C - CAPITAL ASSETS (Continued)**

Capital Assets, Net

For The Year Ended September 30, 2013 Balance Additions Deletions Balance September 30 And And September 30 2012 **Transfers Transfers** 2013 Capital assets not being depreciated: 9,255,672 Land 9,255,672 Construction in progress 27,000,585 5,477,686 29,570,560 2,907,711 Total Capital Assets Not Being Depreciated 36,256,257 5,477,686 29,570,560 12,163,383 Capital assets being depreciated: Buildings and improvements 30.175,275 25,537,528 55,712,803 Improvements other than building 1,891,748 2,286,830 4,178,578 Machinery and equipment 8,607,199 1,129,730 9,384,981 351,948 Infrastructure 28,817,919 2,447,828 31,265,747 Total Capital Assets Being Depreciated 69,492,141 31,401,916 351,948 100,542,109 Less - Accumulated depreciation for: Buildings and improvements 8,007,283 1,186,549 9,193,832 Improvements other than building 614,331 734,587 120,256 Machinery and equipment 4,455,597 793,434 4,973,519 275,512 Infrastructure 629,699 10,011,147 10,640,846 Total Accumulated Depreciation 23,088,358 2,729,938 275,512 25,542,784 Total Capital Assets Being Depreciated, Net 46,403,783 76,436 74,999,325 28,671,978 Governmental Activities

Depreciation expense was charged to functions/programs of the primary government as follows:

	For The Year Ended September 30 2013
General government	\$ 619,916
Public safety	804,754
Streets and highways	952,108
Parks and recreation	353,160
Total	\$ 2,729,938

\$ 82,660,040

34,149,664

29,646,996

87,162,708

#### **NOTE D - RESTRICTED ASSETS**

The account balances shown below are restricted in accordance with the 2005A, 2005B, and 2007 bond indentures:

	September 30, 2013		
	-	Actual	Required
Series 2005A Bond Reserve Account	\$	1,216,471	1,216,500
Series 2005B Bond Reserve Account		265,500	265,500
Series 2007 Bond Reserve Account	-	571,000	571,000
Total	\$	2,052,971	2,053,000

Certain reserve funds may be below the required balance amount during the year, due to market fluctuations or accrued income on the investment balances. Upon the appropriate date, the trustee may direct the City to restore any deficiency by paying additional payments until the Reserve Fund equals the requirement.

#### **NOTE E - INTERFUND TRANSACTIONS**

Individual interfund transactions are as follows:

Transfers Out	Transfers In		For The ear Ended ptember 30 2013
Capital Improvement Fund	General Fund	\$	1,018,347
Nonmajor Funds	General Fund		198,012
Nonmajor Funds	Capital Improvement Fund		2,588,475
General Fund	Equipment Replacement Fund		1,018,347
General Fund	Nonmajor Funds		1,489,551
Capital Improvement Fund	Nonmajor Funds	WARRANCE AND A STREET AND A STR	2,602,210
Total			8,914,942

Interfund transfers were used to: 1) move revenues from the fund that ordinance or budget requires to collect them to the fund that ordinance or budget requires to expend them, 2) provide unrestricted revenues collected in the General Fund to finance capital improvements and other activities in accordance with budgetary authorization, or 3) move revenues in excess of current year expenditures to other funds.

#### **NOTE F - LONG-TERM DEBT**

A summary of changes in long-term debt is as follows:

	For The Year Ended September 30, 2013			Amounts	
	Balance September 30 2012	Additions	Reductions	Balance September 30 2013	Due Within One Year
Special obligation bonds	\$ 36,735,000	-	3,200,000	33,535,000	2,635,000
Plus - Premium	231,237	-	23,109	208,128	-
General obligation bonds	945,000	-	945,000	-	-
Note payable	1,122,194	-	178,683	943,511	187,838
Capital lease payable	828,255		74,007	754,248	77,569
Compensated absences	341,220	721,415	736,092	326,543	310,216
Total Governmental					
Activities	\$ 40,202,906	721,415	5,156,891	35,767,430	3,210,623

The liability for compensated absences is generally liquidated by the General Fund.

Special Obligation Bonds, Series 2011 totaling \$9,845,000 were issued on November 8, 2011 with interest rates ranging from 2% to 3.25%, maturing December 1, 2031. The 2011 bonds were issued to finance various park projects, street improvements, and police building improvements. The balance at September 30, 2013 was \$9,460,000.

Taxable Build America (Direct-Pay) Special Obligation Bonds, Series 2009A and 2009B totaling \$6,420,000 and \$8,580,000, respectively, were issued on October 27, 2009 with interest rates ranging from 1% to 4.5% and 5% to 5.75%, respectively. The bonds were issued to acquire and renovate a facility for the police department. The bonds mature December 1, 2019 and December 1, 2029, respectively. The balance at September 30, 2013 was \$4,645,000 and \$8,580,000, respectively.

Special Obligation Refunding Bonds, Series 2007 totaling \$8,175,000 were issued on October 23, 2007 with an interest rate of 3.75%, maturing December 1, 2018. The 2007 bonds were issued to refund \$7,375,000 of the Series 2002 bond issue with an interest rate of 2.65%. The 2002 bonds were originally used to construct a new outdoor pool in Shaw Park, to construct a new Fire Station, and to renovate City Hall. The balance at September 30, 2013 was \$3,910,000.

Special Obligation Refunding Bonds, Series 2005A totaling \$12,165,000 were issued on April 26, 2005 with interest rates ranging from 3% to 4.1%, maturing December 1, 2017. The 2005A bonds were issued to refund the 1997 and 1998A bonds that were originally used for the following purposes: to construct a multi-purpose recreation center in cooperation with Clayton School District; reconstruct the Shaw Park Ice Rink and Tennis Center; purchase fifty parking spaces in a new St. Louis County parking garage; and perform private street infrastructure improvements in two subdivisions. The balance at September 30, 2013 was \$6,060,000.

## **NOTE F - LONG-TERM DEBT (Continued)**

Special Obligation Refunding Taxable Bonds, Series 2005B totaling \$2,655,000, were issued on April 26, 2005 with an interest rate of 4.85%, maturing December 1, 2015. The 2005B bond was issued to refund the 1998B bonds that were originally used to acquire real estate and construct a parking garage. The balance at September 30, 2013 was \$880,000.

General Obligation Refunding Bonds, Series 2009 totaling \$3,950,000 were issued on March 10, 2009, with interest rates ranging from 2% to 3%, maturing December 1, 2012. The bond proceeds were used to refund \$3,970,000 of the Series 1999 bond issuance with an interest rate of 4.25%. The 1999 bonds were originally used to improve City parks; to resurface residential streets and sidewalks; perform improvements to infrastructure in three City subdivisions; building improvements to comply with the Americans with Disabilities Act; perform improvements to curb, sidewalk and traffic signals in the Clayton Downtown area; perform improvements to the City recreational facilities including Shaw Park Pool, Ice Rink, and Hanley House; and replace the underground storage tank at the Municipal Garage. These bonds were paid off in December 2012.

The City has an agreement with St. Louis County, Missouri (the County) to pay for a portion of Shaw Park parking garage. The garage was completed in fiscal year 2005 and the City's portion of the garage to be repaid to the County is \$2,764,176. The note bears interest at rates similar to those found in the bonds the County issued, which range from 4% to 4.75%. Monthly payments of \$19,234 will continue through April 2018. The balance at September 30, 2013 was \$943,511.

Aggregate maturities required on long-term debt for governmental activities are as follows:

For The Years Ended	Specis	al Obligation Bo	onds
September 30	Principal	Interest	Total
2014	\$ 2,635,000	1,280,726	3,915,726
2015	2,730,000	1,187,662	3,917,662
2016	2,830,000	1,087,067	3,917,067
2017	2,875,000	982,645	3,857,645
2018	3,785,000	857,888	4,642,888
2019 - 2023	7,310,000	3,158,640	10,468,640
2024 - 2028	6,990,000	1,748,478	8,738,478
2029 - 2032	4,380,000	270,737	4,650,737
Total	\$ 33,535,000	10,573,843	44,108,843

## **NOTE F - LONG-TERM DEBT (Continued)**

For The Years Ended			Note Payable	
September 30	P	rincipal	Interest	Total
2014	\$	187,838	42,970	230,808
2015		197,462	33,346	230,808
2016		207,579	23,229	230,808
2017		218,214	12,594	230,808
2018	•	132,418	2,220	134,638
Total	\$	943,511	114,359	1,057,870

## **Capital Lease**

On November 25, 2009, the City entered into a capital lease agreement to purchase a ladder truck for \$1,020,000. The lease matures November 2021, with an interest rate of 4.71%. The capitalized cost of the truck is \$1,028,386, and accumulated depreciation is \$257,097 at September 30, 2013.

The future minimum capital lease payments and the present value of the net minimum lease payments are as follows:

For The		
Years Ended		
September 30		
2014	\$	111,434
2015		111,434
2016		111,434
2017		111,434
2018		111,434
2019 - 2022		352,876
Total Minimum	William William Company	
Lease Payments		910,046
Less - Amount representing interest		155,798
Present Value Of		
Future Minimum		
Lease Payments	\$	754,248

## **NOTE G - CONDUIT DEBT**

The City issued debt to provide financial assistance to private sector entities for the purpose of acquiring, constructing, and equipping industrial development projects deemed to be in the public interest. These bonds are

## **NOTE G - CONDUIT DEBT (Continued)**

secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying basic financial statements.

As of September 30, 2013, there were three series of industrial revenue bonds outstanding.

On May 12, 2009, the City approved the issuance of up to \$202,000,000 in Taxable Industrial Revenue Bonds to finance the acquisition of real property located at 7700 - 7736 Forsyth Boulevard related to the Center project. At September 30, 2013, \$153,701,679 was issued and remains outstanding.

On May 12, 2009, the City approved the issuance of up to \$17,000,000 in Taxable Industrial Revenue Bonds to finance the purchase and installation of equipment related to the Centene Center project. At September 30, 2013, \$11,136 was issued and remains outstanding.

On May 23, 2009, the City approved the issuance of up to \$10,000,000 in Taxable Industrial Revenue Bonds to finance the acquisition of real property located at 21 South Hanley Road related to the Centene Center project. At September 30, 2013, \$2,860,717 was issued and remains outstanding.

#### NOTE H - EMPLOYEE RETIREMENT BENEFIT PLANS

The City maintains two single-employer, defined benefit pension plans. The City's total payroll for the year ended September 30, 2013 was \$10,946,479.

## 1. Nonuniformed Employees' Retirement Fund

## Plan Description and Provisions

The City sponsors and administers a single-employer defined benefit pension plan, the City of Clayton Nonuniformed Employees' Retirement Fund (NUERF), which covers substantially all full-time employees not covered under the City of Clayton Uniformed Employees' Retirement Fund. The NUERF was created and is governed by City ordinance.

The NUERF does not issue a stand-alone financial report. The financial information is included as a Trust Fund in the City's basic financial statements. Information about the NUERF is provided in a summary plan description.

The financial statements of the NUERF are prepared using the accrual basis of accounting. NUERF member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the NUERF.

## 1. Nonuniformed Employees' Retirement Fund (Continued)

Current membership in the Plan is as follows:

Group	July 1 
Retirees and beneficiaries currently receiving benefits	32
Vested terminated employees	48
Active employees:	
Fully vested	65
Nonvested	19

All employees of the City, except police officers and firefighters, who have completed 6 months of employment are eligible to participate as long as they continue to be employed by the City on a full-time, permanent basis. Employees attaining the age of 60 are entitled to annual benefits of 1.5% for each year of credited service times the average monthly compensation which is equal to the highest 5 consecutive years out of the last 10. All benefits are vested after 5 years of credited service. The NUERF permits early retirement at the completion of 10 years of credited service and attainment of age 55. The employee receives a retirement benefit, based on age, credited service, and average monthly compensation at early retirement, reduced by 0.25% for each month that early retirement precedes normal retirement.

Employees are required to contribute 3% of annual salary to the NUERF. The employee contribution requirements were temporarily suspended from 1991 through September 30, 2011. Beginning October 1, 2011 employees were required to contribute 1.5% of annual salary, and beginning October 1, 2012 employees are required to contribute 3% of annual salary. The City should appropriate annually such funds as are necessary, which, together with employee contributions and investment income, will cover the costs and accrued liability of the Plan.

If an employee terminates his/her employment and is not eligible for any other benefits under the NUERF, the employee is entitled to the following:

- With less than 5 years of credited service, a refund of member contributions plus 4% interest.
- With 5 or more years of credited service, the pension accrued to date of termination, payable commencing at his/her normal retirement date.

#### **Nonuniformed Employees' Retirement Fund (Continued)** 1.

Funding Status and Progress

	Pensior Pensior	ı Plan	
Valuation For		Actuarial	
The Actuarial	Actuarial	Accrued	Unfunded
Years Ended	Value Of	Liability	$\mathbf{AAL}$
June 30	Assets	(AAL)	(UAAL)
2013	\$12,385,365	\$14,784,318	\$2,398,953
2012	11,401,566	14,444,725	3,043,159
2011	10,814,733	12,431,460	1,616,727
2010	10,217,856	11,801,559	1,583,703
2009	10,035,142	10,869,394	834,252
2008	10,160,207	10,124,715	(35,492)
Valuation For			UAAL As A
The Actuarial			Percentage
Years Ended	Funded	Covered	Of Covered
<b>June 30</b>	Ratio	<b>Payroll</b>	<b>Payroll</b>
2013	83.8%	\$4,173,224	57.5%
2012	78.9	4,333,343	70.2
2011	87.0	4,367,581	37.0
2010	86.6	4,724,615	33.5
2009	92.3	4,690,330	17.8
2008	100.4	4,477,087	(0.8)

Schedule Of Employer's Contributions

For The Years Ended June 30	Annual Required Contribution (ARC)	Actual <u>Contribution</u>	Percentage <u>Contributed</u>	
2013	\$582,958	\$639,229	109.7%	
2012	396,443	363,049	91.6	
2011	423,850	243,242	57.4	
2010	353,902	161,614	45.7	
2009	251,507	-	-	
2008	255,620	-	-	

The information presented in the required supplemental schedule was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows:

# 1. Nonuniformed Employees' Retirement Fund (Continued)

Valuation date	July 1, 2013
Actuarial cost method	Entry age (normal)
Amortization method	Level dollar
Amortization period	Closed
Actuarial assumptions:	
Investment rate of return	7%
Projected salary increases	4%
Inflation rate	2%
Post-retirement benefit increases	Lower of annual consumer price index or 2%
	to maximum adjustment of 25%

The net pension obligation is generally liquidated by the General Fund.

## **Trend Information**

Historical trend information about the NUERF is presented herewith as required supplemental information. This information is intended to help users assess the NUERF's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparison with other Public Employee Retirement Systems (PERS). Certain changes have been made to prior year amounts due to actuarial adjustments.

			Retii	rement Fund			
	Valuation For The Actuarial Years Ended June 30		Annual Pension Cost		entage ibuted		Net Pension Obligation (Asset)
	2013	9	5522,313	122	2.4%		\$1,437,141
	2012		334,670	108			1,524,903
	2011		366,999	66	5.3		1,553,282
	2010	302,660		53.4			1,429,525
	2009		208,559	-			1,288,479
	2008		221,481	-			1,079,920
Valuation For The Actuarial Years Ended June 30	Net Pension Obligation (Asset) Beginning Of Year	<u>ARC</u>	Interest On Net Pension Obligation (Asset)	Adjustment <u>To ARC</u>	Annual Pension <u>Cost</u>	Actual Contri- bution	Net Pension Obligation (Asset) End Of Year
2013	\$1,524,903	\$582,958	\$106,743	\$167,388	\$522,313	\$639,229	\$1,437,141
2012	1,553,282	396,443	108,730	170,503	334,670	363,049	1,524,903
2011	1,429,525	423,850	100,067	156,918	366,999	243,242	1,553,282
2010	1,288,479	353,902	90,194	141,436	302,660	161,614	1,429,525
2009	1,079,920	251,507	75,594	118,542	208,559	-	1,288,479
2008	858,439	255,620	60,091	94,230	221,481	-	1,079,920

#### 2. Uniformed Employees' Pension Fund

## Plan Description and Provisions

Under Ordinance No. 5028 as amended by Ordinance No. 5043, the City established a single-employer defined benefit plan, City of Clayton Uniformed Employees' Pension Fund (the UERF), that provides retirement, disability, and death benefits. The UERF does not issue a stand-alone financial report. Current membership in the UERF is as follows:

Group	January 1 	
Retirees and beneficiaries currently receiving benefits	67	
Vested terminated employees	8	
Active employees:		
Fully vested	36	
Nonvested	40	

Each employee who is employed by the City as a police officer or firefighter shall be eligible to participate in the UERF on the date the employee becomes a police officer or firefighter. Employees are vested after 10 years. If an employee terminates before 10 years of service, they are entitled to a refund of the employee contribution plus interest earned at 5%.

Employees are eligible for normal retirement benefits at age 55 and completion of 10 years of credited service or age 50 and completion of 25 years of credited service or age 65 with completion of 5 years of credited service. The monthly retirement benefit is based on the final average salary, which is calculated as the greater of the top pay range of a police officer/firefighter or of the actual highest 5-year average annual salary out of the last 10 years. The actual benefit is based on 2% for each year of credited service to a maximum of 60% of the final average monthly salary. Disabled employees or their surviving spouse will receive benefits based upon the years of service and basic pay of the employee as of such date. Early retirement is available to vested employees, but benefits are not paid until age 55.

City ordinance requires each member to contribute 5% of basic pay during the first 30 years of credited service. The ordinance requires the City to contribute the actuarially computed amounts, which, together with employee contributions and investment income, will cover the costs of the Plan.

# 2. Uniformed Employees' Pension Fund (Continued)

Funding Status and Progress

20122011

2010

20092008

	Pensio	on Plan	
Valuation For The Actuarial	Actuarial		
Years Ended	Value Of		
December 31	Assets	$\underline{\mathbf{AAL}}$	<u>UAAL</u>
2012	\$28,918,766	\$35,520,930	(\$6,602,164)
2011	27,748,837	34,449,054	(6,700,217)
2010	25,439,311	32,958,143	(7,518,832)
2009	21,744,890	31,448,981	(9,704,091)
2008	27,667,999	30,172,986	(2,504,987)
2007	25,274,151	28,927,898	(3,653,747)
Valuation For The Actuarial			UAAL As A Percentage
Years Ended	Funded	Covered	Of Covered
December 31	<u>Ratio</u>	<b>Payroll</b>	<b>Payroll</b>
2012	81.4%	\$5,511,753	119.8%
2011	80.6	5,735,000	116.8
2010	77.2	5,502,000	136.7
2009	69.1	5,688,000	170.6
2008	91.7	5,274,000	47.5
2007	87.4	5,102,000	71.6
	Schedule Of Employ	yer's Contributions	
For The Fiscal			<b>7</b> 0
Years Ended		Actual	Percentage
September 30	ARC	<b>Contribution</b>	Contributed
2013	\$1,028,365	\$1,333,906	129.7%
2012	963,922	965,627	100.2
	_		

987,011

673,524

729,190

1,121,274

990,993

677,396

733,009

1,125,201

100.4

100.4

100.6

100.5

## 2. Uniformed Employees' Pension Fund (Continued)

The information presented in the required supplemental schedule was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows:

Valuation date	January 1, 2013
Actuarial cost method	Entry age (normal)
Amortization method	Closed
Amortization period	22 years
Actuarial assumptions:	
Investment rate of return	7%
Projected salary increases	3.5%
Inflation rate	0%
Post-retirement benefit increases	Lower of annual consumer price index or 2%
	to maximum adjustment of 25%

#### Annual Pension Cost

Current year annual pension costs for the UERF are shown in the trend information. ARC were made by the UERF. There is not a net pension obligation for the UERF.

## Trend Information

Historical trend information about the Plan is presented herewith as required supplemental information. This information is intended to help users assess the Plan's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparison with other Public Employee Retirement Systems (PERS).

Pension Plan				
For The Fiscal Years Ended September 30	Annual Pension <u>Cost</u>	Percentage <u>Contributed</u>	Net Pension Obligation (Asset)	
2013	\$1,028,365	100.1%	(\$593,655)	
2012	963,922	100.2	(288,114)	
2011	987,011	100.4	(286,409)	
2010	1,121,274	100.4	(282,427)	
2009	673,524	100.6	(278,500)	
2008	729,190	100.5	(274,627)	

# 2. Uniformed Employees' Pension Fund (Continued)

For The Fiscal Years Ended September 30	Net Pension Obligation (Asset) Beginning Of Year	Calculated Contribution	Interest On Net Pension Obligation (Asset)	Adjustment To ARC	Annual Pension <u>Cost</u>	Actual Contri- <u>butions</u>	Net Pension Obligation (Asset) End Of Year
2013	(\$288,114)	\$1,029,554	(\$20,168)	(\$18,979)	\$1,028,365	\$1,333,906	(\$593,655)
2012	(286,409)	965,627	(20,049)	(18,344)	963,922	965,627	(288,114)
2011	(282,427)	990,993	(19,770)	(15,788)	987,011	990,993	(286,409)
2010	(278,500)	1,125,201	(19,495)	(15,568)	1,121,274	1,125,201	(282,427)
2009	(274,627)	677,396	(19,224)	(15,351)	673,524	677,396	(278,500)
2008	(270,808)	733,009	(18,957)	(15,138)	729,190	733,009	(274,627)

## 3. Condensed Statement of Fiduciary Net Position

September 30,	2013
City Of City Of Clayton Non- Clayton uniformed Uniformed Employees' Employee Retirement Pension Fund Fund	f n ed es'
ASSETS	
Cash and cash equivalents \$ 298,272 848,3	49 1,146,621
Investments:	50 0150050
U.S. government and agency securities - 2,159,0	
Common stocks - 5,692,0	· · ·
Corporate bonds - 6,272,2	
Taxable municipal obligations - 717,0	
Mutual funds 10,946,659 15,823,0	73 26,769,732
Property funds 1,314,008 2,852,9	47 4,166,955
Interest receivable 19,006 101,8	50 120,856
Unsettled investment transactions - 132,7	77 132,777
Total Assets 12,577,945 34,599,3	64 47,177,309
LIABILITIES	
Accrued investment expenses 14,875 16,8	50 31,725
Unsettled investment transactions - 25,0	,
Total Liabilities 14,875 41,9	ENTERONOMIC DECEMBER OF THE PROPERTY OF THE PARTY OF THE
NET POSITION	
Held in trust for pension benefits  \$ 12,563,070 34,557,4	23 47,120,493

For The Vear Ended

## NOTE H - EMPLOYEE RETIREMENT BENEFIT PLANS (Continued)

## 4. Condensed Statement of Changes in Fiduciary Net Position

	September 30, 2013			
	City Of Clayton Non- uniformed Employees' Retirement Fund	City Of Clayton Uniformed Employees' Pension Fund	Total	
ADDITIONS				
Contributions:				
Participant contributions	\$ 135,428	228,916	364,344	
Employer contributions	539,154	1,029,554	1,568,708	
Total Contributions	674,582	1,258,470	1,933,052	
Investment income:  Net appreciation in fair value of investments and interest and dividends  Less - Investment expense  Total Investment Income  Total Additions	1,435,672 (52,395) 1,383,277 2,057,859	3,975,813 (164,934) 3,810,879 5,069,349	5,411,485 (217,329) 5,194,156 7,127,208	
DEDUCTIONS				
Benefits paid	570,321	1,862,116	2,432,437	
CHANGE IN NET POSITION	1,487,538	3,207,233	4,694,771	
NET POSITION HELD IN TRUST FOR PENSION BENEFITS, OCTOBER 1	11,075,532	31,350,190	42,425,722	
NET POSITION HELD IN TRUST FOR PENSION BENEFITS, SEPTEMBER 30	\$ 12,563,070	34,557,423	47,120,493	

## NOTE I - OTHER POST-EMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS

#### **Plan Description**

The City sponsors and administers a single-employer OPEB plan that does not issue a separate stand-alone financial report. The City provides medical and prescription drug benefits to eligible retirees. All employees who retire from the City and meet the eligibility criteria may participate. Nonuniformed employees are eligible to retire once they have attained age 55 and have 10 years of service or age 60 and 5 years of service. Uniformed employees are eligible to retire once they have attained the age of 50 and have 25 years of service; age 55 and 10 years of service; or age 60 and 5 years of service. Retirees who elect to participate must pay the en-

# NOTE I - OTHER POST-EMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS (Continued)

tire monthly premium. The City's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities. The City's annual OPEB cost for the most recent actuarial valuation and the related information are as follows:

	For The Year Ended September 30 2013
Normal cost	\$ 41,929
Amortization of unfunded accrued liability	50,447
Interest to end of year	3,695
ARC	96,071
Interest on net OPEB obligation	8,696
Adjustment to ARC	<u>(15,997)</u>
Annual OPEB cost	88,770
Contributions made	(30,885)
Increase in net OPEB obligation	57,885
Net OPEB obligation, September 30, 2012	<u>217,405</u>
Net OPEB Obligation, September 30, 2013	\$ <u>275,290</u>

The Plan, stated in the City's Personnel Policy, was established by City Ordinance, which assigned the authority to establish and amend plan benefit provisions to the City. The contribution requirements of the City and plan members are established and may be amended by the City. The OPEB liability is generally liquidated by the General Fund.

## **Required Supplemental Information**

Valuation			Of Funding Property Unfunded			And the second section of the section of t
For The	Actuarial	Actuarial	Accrued	373		UAAL As A
Actuarial Valuation	Value Of Assets	Accrued Liability	Liability (UAAL)	Funded Ratio	Covered	Percentage Of Covered
October 1	(1)	(2)	(1)-(2)	(1)/(2)	Payroll	Payroll
2012	\$ -	\$713,009	(\$713,009)	- %	\$10,185,513	7.00%
2010	_	838,489	(838,489)	-	10,322,076	8.12
		512,770	(512,770)		10,378,293	4.94

NOTE I - OTHER POST-EMPLOYMENT BENEFITS (OPEB) OTHER THAN PENSIONS (Continued)

OPEB Plan						
For The Years Ended September 30	Annual OPEB Cost	Contribution Made	Percent Contributed	Net OPEB Obligation		
2013	\$ 88,770	\$ 30,885	34.79 %	\$ 275,290		
2012	104,618	46,015	43.98	217,405		
2011	107,048	34,714	32.43	158,802		

## **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern to that point.

In the October 1, 2012 actuarial valuation, the liabilities were computed using the Projected Unit Credit Method. The initial unfunded actuarial accrued liability is being amortized over 20 years. The actuarial assumptions utilized a 4% discount rate. The valuation assumes a 9% premium cost rate for fiscal year 2013, reduced by decrements to an ultimate 5% increase for 2030 and later years.

#### NOTE J - DEFERRED COMPENSATION PLAN

The City participates in a deferred compensation plan under Internal Revenue Code Section 457. The Plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

#### **NOTE K - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City, along with various other local governments, participates in an insurance trust for workers' compensation, general liability matters, and health insurance (St. Louis Area Insurance Trust - SLAIT). The purpose of this trust is to distribute the cost of self-insurance over similar entities. The trust requires an annual premium payment to cover estimated claims payable and reserves for claims from each entity. The members of the trust have no legal interest in the assets, liabilities, or fund balances of the insurance trust; however, the City retains a contingent liability to fund its pro rata share of any deficit incurred by the trust should the trust cease operations at some future date. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years. The trust has contracted with an administrator to process all claims.

The City also purchases commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past 3 years.

#### NOTE L - COMMITMENTS AND CONTINGENCIES

**Litigation.** The City is a defendant in a number of lawsuits pertaining to matters which are incidental to performing routine governmental and other functions. Based on the current status of all these legal proceedings, it is the opinion of management that they will not have a material effect on the City's financial position.

**Federal grants.** Under the terms of federal grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to reimbursements to the grantor agencies. It is the opinion of management that such reimbursements, if any, will not have a material effect on the City's financial position.

#### **NOTE M - JOINT VENTURE**

Pursuant to an agreement authorized by City ordinance, the City joined with the Clayton School District to construct and operate a recreational facility. The construction was funded by the City and the Clayton School District. Administration, accounting, and repair and maintenance of the facility will be shared in accordance with the agreement. The City has contributed approximately two-thirds of the construction in the amount of \$11,789,000. The joint venture's financial statements are available at the City. The City is liable for one-half of any operational cash shortages incurred by the joint venture. The City paid \$200,000 for its share of the operational cash shortage incurred by the joint venture for the year ended September 30, 2013.

A condensed summary of financial information for the joint venture is as follows:

	For The Year Ended September 30 2013			
Assets	\$ 13,572,922			
Liabilities	1,137,838			
Net Position  Net investment in capital assets Unrestricted  Total Net Position	12,554,513 (119,429) \$ 12,435,084			
Operating revenue Operating expenses Nonoperating revenues (expenses) Capital contributions	\$ 2,999,294 (3,428,464) (20,187) 400,000			
Change In Net Position	\$ (49,357)			

## CITY OF CLAYTON, MISSOURI NOTES TO FINANCIAL STATEMENTS

#### **NOTE N - RESTRICTED NET POSITION**

The government-wide statement of net position reports \$2,769,794 of restricted net position, of which \$385,723 is restricted by enabling legislation.

#### **NOTE O - LEASE AGREEMENT**

The City entered into a lease agreement to rent part of the police building. The lease term is May 2013 through May 2033. The amount paid in advance of \$4,325,269 will be recognized over 20 years. At September 30, 2013 the unearned rent was \$4,235,159.

#### NOTE P - FUTURE ACCOUNTING PRONOUNCEMENTS

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, (GASB 68), will require the City to record unfunded actuarial accrued liability (UALL) on the government-wide statement of net position. UAAL equals the difference between the total pension liability and the value of assets set aside in a pension plan to pay benefits. GASB 68 may also require changes to the projection of benefit payments and the rate used to discount the projected benefit payments. GASB 68 will be effective for the City for the year ending September 30, 2015.

CITY OF CLAYTON, MISSOUR REQUIRED SUPPLEMENTAL INFORMATION
REQUIRED SUPPLEMENTAL INFORMATION SECTION

# CITY OF CLAYTON, MISSOURI

REQUIRED SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND - BUDGET BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

DEVENITE	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES	Ф. <i>С. С</i> ПО 2ПО	5.010.250	5.001.006	01.426
General property taxes	\$ 5,670,370	5,810,370	5,901,806	91,436
Licenses and permits	1,402,650	1,487,650	1,577,390	89,740
Public utility licenses	5,479,678	5,359,678	5,364,645	4,967
Intergovernmental	3,900,323	3,998,198	4,024,321	26,123
Community programs	1,706,166	1,735,566	1,713,754	(21,812)
Parking facilities and meters	1,756,710	1,756,710	1,707,401	(49,309)
Fines and forfeitures	1,078,400	1,039,400	1,027,932	(11,468)
Investment income	90,000	90,000	85,224	(4,776)
Miscellaneous	180,575	180,575	272,346	91,771
Total Revenues	21,264,872	21,458,147	21,674,819	216,672
EXPENDITURES				
Current:				
General government:	012 (00	017 446	700 410	(120.026)
City planning and development	912,680	917,446	789,410	(128,036)
Nondepartmental	524,264	522,417	464,559	(57,858)
Information systems	929,961	933,766	881,493	(52,273)
Finance	624,030	628,807	623,556	(5,251)
City manager's office	561,549	579,252	531,184	(48,068)
Municipal court	311,715	311,837	272,155	(39,682)
Board of Aldermen and City Clerk	114,848	114,848	77,747	(37,101)
Personnel administration	237,545	238,385	221,457	(16,928)
Building maintenance	615,195	615,816	576,944	(38,872)
Parks and recreation	2,612,950	2,488,798	2,451,301	(37,497)
Public safety	10,182,725	10,328,612	10,156,568	(172,044)
Streets and highways	5,652,619	5,689,702	4,992,413	(697,289)
Debt service:				
Principal	178,683	178,683	178,683	-
Interest and fiscal charges	52,126	52,126	52,125	(1)
Total Expenditures	23,510,890	23,600,495	22,269,595	(1,330,900)
REVENUES UNDER EXPENDITURES	(2,246,018)	(2,142,348)	(594,776)	1,547,572
OTHER FINANCING SOURCES (USES)				
Transfers in	1,144,848	1,235,848	1,216,359	(19,489)
Transfers out	(2,498,181)	(2,507,898)	(2,507,898)	-
Total Other Financing Sources (Uses)	(1,353,333)	(1,272,050)	(1,291,539)	(19,489)
NET CHANGE IN FUND BALANCE	\$ (3,599,351)	(3,414,398)	(1,886,315)	1,528,083
NON BUDGETED ACTIVITY			(12,643)	
FUND BALANCE, OCTOBER 1			18,336,438	
FUND BALANCE, SEPTEMBER 30			\$ 16,437,480	

# CITY OF CLAYTON, MISSOURI

REQUIRED SUPPLEMENTAL INFORMATION - NOTES TO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2013

## **Explanation of Budgetary Process**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Prior to August 1, the City Manager submits to the Board of Aldermen a proposed operating budget for all funds, except the Drug Forfeiture Fund for the fiscal year. The operating budget includes proposed expenditures and the means of financing them, except for police grant revenues and expenditures. Expenditures may not exceed appropriations at the department level for the General Fund and at the fund level for all other funds.
- b. Public hearings and open council meetings are held to obtain taxpayer comments.
- c. Prior to October 1, the budget is adopted by the Board of Aldermen.
- d. Budgets are adopted on a basis generally consistent with accounting principles generally accepted in the United States of America. Unencumbered appropriations lapse at year-end.
- e. The current year budget includes amendments. Budget amendments between funds or departments must be approved by the Board of Aldermen.

	CITY OF CLAYTON, MISSOURI OTHER SUPPLEMENTAL INFORMATION
OTHER SUPPLEMENTA	L INFORMATION SECTION

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specific purposes.

**Special Taxing District Fund** -- This fund is used to account for the ad valorem real estate tax assessed on the Special Business District, which funds are to be utilized for promotion, maintenance, and improvements of the district.

**Sewer Lateral Fund** -- This fund is used to account for the sewer lateral fees assessed on all residential property, which funds are to be utilized for the repair of sewer lateral service lines, up to a maximum of \$3,000 per residence.

**Drug Forfeiture Fund** -- This fund is used to account for the fines and forfeitures received, which funds are to be utilized for police assistance, police training, and police equipment purchases.

#### **DEBT SERVICE FUNDS**

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, long-term debt, principal, interest, and related costs.

**1999 Bond Issue Fund** -- This fund is used to account for the accumulation of resources for, and the payment of, general obligation refunding bond principal and interest.

**2002** Capital Project Bond Fund -- This fund is used to account for the accumulation of resources for, and the payment of, special obligation refunding bond principal and interest.

**2005 Bond Debt Service Fund** -- This fund is used to account for the accumulation of resources for, and the payment of, special obligation refunding bond principal and interest.

**2009 Build America Bond Debt Service Fund --** This fund is used to account for the accumulation of resources for, and the payment of, special obligation bond principal and interest.

**2011 Bond Issue Debt Service Fund** -- This fund is used to account for the proceeds for the project and debt service payments of the 2011 bonds.

# CITY OF CLAYTON, MISSOURI

OTHER SUPPLEMENTAL INFORMATION - COMBINING BALANCE SHEETS - NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2013

	Speci	Special Revenue Funds			Debt Service Funds			
	***************************************			2002	2005			
	Special			Capital	Bond	2009 Build	2011	
	Taxing	Sewer	Drug	Project	Debt	America	Bond	
	District	Lateral	<b>Forfeiture</b>	Bond	Service	Bond	Issue	Total
ASSETS								
Cash and cash equivalents	\$ 103,322	31,485	82,127	2,539	314,628	522	1,249,575	1,784,198
Investments	50,000	183,263	-	-	-	-	998,181	1,231,444
Property taxes receivable	22,634	-	-	-	-	-	-	22,634
Special assessments receivables	-	610	-	-	67,319	-	_	67,929
Interest receivable	93	93	-	2,854	10,557	-	78	13,675
Investments - restricted			-	571,000	1,481,971			2,052,971
Total Assets	\$ 176,049	215,451	82,127	576,393	1,874,475	522	2,247,834	5,172,851
LIABILITIES								
Accounts payable	\$ 9,526	8,000	49,058	-	-	_	-	66,584
Accrued liabilities	9,304	-	-	-	_	_	-	9,304
Total Liabilities	18,830	8,000	49,058	_	-	-	_	75,888
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenues:								
Property taxes	12,016	-	-	-	-	-	-	12,016
Special assessments	-	-	-	-	67,319	-	-	67,319
Total Deferred Inflows Of Resources	12,016		-	-	67,319	-		79,335
FUND BALANCES								
Restricted for:								
Capital projects	-	-	-	-	-	-	2,247,834	2,247,834
Community development Debt service	145,203	-	=	- 576 202	1 007 177	-	-	145,203
Public safety	-	-	22.060	576,393	1,807,156	522	-	2,384,071
Sewer lateral	-	207,451	33,069	-		<u>-</u>	-	33,069 207,451
Total Fund Balances	145,203	207,451	33,069	576,393	1,807,156	522	2,247,834	5,017,628
Total Land Darances	145,205_		33,009	210,393	1,007,130	344	2,477,034	3,017,020
Total Liabilities, Deferred Inflows Of								
Resources, And Fund Balances	\$ 176,049	215,451	82,127	576,393	1,874,475	522	2,247,834	5,172,851
								<del></del>

OTHER SUPPLEMENTAL INFORMATION - COMBINING STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Speci	al Revenue Fu	nds	Debt Service Funds					
	Special Taxing District	Sewer Lateral	Drug Forfeiture	1999 Bond Issue	2002 Capital Project Bond	2005 Bond Debt Service	2009 Build America Bond	2011 Bond Issue	Total
REVENUES									
General property taxes	\$ 426,864	_	-	1,074,810	-	-	-	-	1,501,674
Assessment income	-	94,829	-	-	-	18,708	-	-	113,537
Fines and forfeitures	-	-	984,224	-	-	-	-	-	984,224
Intergovernmental	-	-	-		-	-	216,059	-	216,059
Investment income	217_	881	50		4,319	10,646	23	6,887	23,023
Total Revenues	427,081	95,710	984,274	1,074,810	4,319	29,354	216,082	6,887	2,838,517
EXPENDITURES Current:									
Community development	275,160	_	-	-	-	_	_	_	275,160
Public safety		_	1,075,803	_	_	_	_	_	1,075,803
Capital outlay	_	146,485	-,,		_	-	-	_	146,485
Debt service:		,							,
Principal	_	_	-	945,000	1,120,000	1,085,000	610,000	385,000	4,145,000
Interest and fiscal charges	_	<del>-</del>	-	14,175	170,407	306,273	648,175	259,299	1,398,329
Total Expenditures	275,160	146,485	1,075,803	959,175	1,290,407	1,391,273	1,258,175	644,299	7,040,777
REVENUES OVER (UNDER) EXPENDITURES	151,921	(50,775)	(91,529)	115,635	(1,286,088)	(1,361,919)	(1,042,093)	(637,412)	(4,202,260)
OTHER FINANCING SOURCES (USES)									
Transfers in	_	_	_	_	1,039,196	1,366,936	1,042,615	643,014	4,091,761
Transfers out	(97,403)	_	_	(150,609)	-	-	-	(2,538,475)	(2,786,487)
Total Other Financing Sources (Uses)	(97,403)		-	(150,609)	1,039,196	1,366,936	1,042,615	(1,895,461)	1,305,274
NET CHANGES IN FUND BALANCES	54,518	(50,775)	(91,529)	(34,974)	(246,892)	5,017	522	(2,532,873)	(2,896,986)
FUND BALANCES, OCTOBER 1	90,685	258,226	124,598	34,974	823,285	1,802,139		4,780,707	7,914,614
FUND BALANCES, SEPTEMBER 30	\$ 145,203	207,451	33,069	_	576,393	1,807,156	522	2,247,834	5,017,628

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - SPECIAL TAXING DISTRICT SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
General property taxes	\$ 402,572	402,572	426,864	24,292
Investment income	100	100	217	117
Total Revenues	402,672	402,672	427,081	24,409
EXPENDITURES  Community development	280,773	300,208	275,160	(25,048)
REVENUES OVER EXPENDITURES	121,899	102,464	151,921	49,457
OTHER FINANCING USES Transfers out	(121,500)	(121,500)	(97,403)	(24,097)
NET CHANGE IN FUND BALANCE	\$ 399	(19,036)	54,518	73,554
FUND BALANCE, OCTOBER 1			90,685	
FUND BALANCE, SEPTEMBER 30			\$ 145,203	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - SEWER LATERAL SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
Assessment income	\$ 104,270	104,270	94,829	(9,441)
Investment income	1,703	1,703	881	(822)
Total Revenues	105,973	105,973	95,710	(10,263)
EXPENDITURES				
Capital outlay	 120,000	150,000	146,485	(3,515)
NET CHANGE IN FUND BALANCE	 (14,027)	(44,027)	(50,775)	(6,748)
FUND BALANCE, OCTOBER 1			258,226	
FUND BALANCE, SEPTEMBER 30			\$ 207,451	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE -BUDGET AND ACTUAL - 1999 BOND ISSUE DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
General property taxes	\$ 1,014,070	1,014,070	1,074,810	60,740
Investment income	175	175	-	(175)
Total Revenues	1,014,245	1,014,245	1,074,810	60,565
EXPENDITURES				
Debt service:				
Principal	945,000	945,000	945,000	-
Interest and fiscal charges	14,245	14,245_	14,175	(70)
Total Expenditures	959,245	959,245	959,175	(70)
REVENUES OVER EXPENDITURES	55,000	55,000	115,635	60,635
OTHER FINANCING USES				
Transfers out	(55,000)	(146,000)	(150,609)	4,609
NET CHANGE IN FUND BALANCE	\$ -	(91,000)	(34,974)	56,026
FUND BALANCE, OCTOBER 1			34,974	
FUND BALANCE, SEPTEMBER 30			\$ -	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACUTAL - 2002 CAPITAL PROJECT BOND DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
Investment income	\$ 4,712	4,712	4,319	(393)
EXPENDITURES				
Debt service:				
Principal	1,120,000	1,120,000	1,120,000	-
Interest and fiscal charges	170,408	170,408	170,407	(1)
Total Expenditures	1,290,408	1,290,408	1,290,407	(1)
REVENUES UNDER EXPENDITURES	(1,285,696)	(1,285,696)	(1,286,088)	(392)
OTHER FINANCING SOURCES Transfers in	1,285,696	1,039,196	1,039,196	
NET CHANGE IN FUND BALANCE	\$ -	(246,500)	(246,892)	(392)
FUND BALANCE, OCTOBER 1			823,285	
FUND BALANCE, SEPTEMBER 30			\$ 576,393	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - 2005 BOND DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original And Final Budget	<b>Actual</b>	Over (Under) Budget
REVENUES			
Assessment income	\$ 18,535	18,708	173
Investment income	6,802	10,646	3,844
Total Revenues	25,337	29,354	4,017
EXPENDITURES			
Debt service:	1 005 000	1 005 000	
Principal	1,085,000	1,085,000	(1.000)
Interest and fiscal charges	307,273	306,273	(1,000)
Total Expenditures	1,392,273	1,391,273	(1,000)
REVENUES UNDER EXPENDITURES	(1,366,936)	(1,361,919)	5,017
OTHER FINANCING SOURCES			
Transfers in	1,366,936	1,366,936	-
NET CHANGE IN FUND BALANCE	<u>\$</u>	5,017	5,017
FUND BALANCE, OCTOBER 1		1,802,139	
FUND BALANCE, SEPTEMBER 30		\$ 1,807,156	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - 2009 BUILD AMERICA BOND DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
Intergovernmental	\$ 225,777	216,060	216,059	(1)
Investment income		-	23	23
Total Revenues	225,777	216,060	216,082	22
EXPENDITURES  Debt service:				
Principal	610,000	610,000	610,000	-
Interest and fiscal charges	648,675	648,675	648,175	(500)
Total Expenditures	1,258,675	1,258,675_	1,258,175	(500)
REVENUES UNDER EXPENDI- TURES	(1,032,898)	(1,042,615)	(1,042,093)	522
OTHER FINANCING SOURCES Transfers in	1,032,898	1,042,615	1,042,615	
NET CHANGE IN FUND BALANCE	\$ -	_	522	522
FUND BALANCE, OCTOBER 1			_	
FUND BALANCE, SEPTEMBER 30			\$ 522	

# OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL 2011 BOND ISSUE DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
Investment income	\$ 4,500	4,500	6,887	2,387
EXPENDITURES				
Debt service:				
Principal	385,000	385,000	385,000	_
Interest and fiscal charges	263,013	263,013	259,299	(3,714)
Total Expenditures	648,013	648,013	644,299	(3,714)
REVENUES UNDER EXPENDI-				
TURES	(643,513)	(643,513)	(637,412)	6,101
OTHER FINANCING SOURCES (USES)				
Transfers in	643,014	643,014	643,014	_
Transfers out	(1,875,000)	(2,700,000)	(2,538,475)	(161,525)
Total Other Financing			- Annual Company	
Sources (Uses)	(1,231,986)	(2,056,986)	(1,895,461)	161,525
NET CHANGE IN FUND BALANCE	\$ (1,875,499)	(2,700,499)	(2,532,873)	167,626
FUND BALANCE, OCTOBER 1			4,780,707	
FUND BALANCE, SEPTEMBER 30			\$ 2,247,834	

### MAJOR GOVERNMENTAL FUNDS - BUDGETARY INFORMATION

### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

**Capital Improvement Fund** -- This fund is used to monitor the funding of special infrastructure improvements throughout the City. Revenues derived by this fund include two half-cent capital improvement sales taxes, road and bridge taxes, and certain special assessment taxes.

Equipment Replacement Fund -- This fund is used to account for capital asset replacement funds.

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL - CAPITAL IMPROVEMENT CAPITAL PROJECTS FUND - BUDGET BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
Assessment income	\$ -	-	66,574	66,574
Public utility licenses	5,000	-	-	-
Intergovernmental	5,575,443	5,575,443	5,323,612	(251,831)
Donations and reimbursements	3,352,784	3,949,514	6,178,113	2,228,599
Investment income	10,000	10,000	7,442	(2,558)
Miscellaneous	10,000	10,000	33,001	23,001
Total Revenues	8,953,227	9,544,957	11,608,742	2,063,785
EXPENDITURES				
Capital outlay	7,227,637	7,188,703	6,748,706	(439,997)
REVENUES OVER EXPENDI-				
TURES	1,725,590	2,356,254	4,860,036	2,503,782
OTHER FINANCING SOURCES (USES)				
Transfers in	1,925,000	2,750,000	2,588,475	(161,525)
Transfers out	(3,867,058)	(3,620,558)	(3,620,557)	(1)
Total Other Financing				
Sources (Uses)	(1,942,058)	(870,558)	(1,032,082)	(161,524)
NET CHANGE IN FUND BALANCE	\$ (216,468)	1,485,696	3,827,954	2,342,258
FUND BALANCE (DEFICIT), OCTOBER 1			(555,647)	
BUDGET BASIS FUND BALANCE, SEPTEMBER 30			3,272,307	
ADJUSTMENTS TO RECONCILE TO GAAP BASIS Revenue accrual adjustments			(4,235,159)	
FUND BALANCE (DEFICIT), SEPTEMBER 30			\$ (962,852)	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE - BUDGET AND ACTUAL - EQUIPMENT REPLACEMENT CAPITAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
REVENUES				
Donations and reimbursements	\$ -	65,259	65,258	(1)
Investment income	4,454	4,454	6,604	2,150
Total Revenues	4,454	69,713	71,862	2,149
EXPENDITURES				
Capital outlay	1,037,638	1,968,021	1,194,488	(773,533)
Debt service:				
Principal	74,007	74,007	74,007	-
Interest and fiscal charges	37,243	37,243	37,427	184
Total Expenditures	1,148,888	2,079,271	1,305,922	(773,349)
REVENUES UNDER EXPENDITURES	(1,144,434)	(2,009,558)	(1,234,060)	775,498
OTHER FINANCING SOURCES				
Transfers in	1,018,348	1,018,348	1,018,347	(1)
Sale of capital assets	30,804	30,804	34,106	3,302
Total Other Financing Sources	1,049,152	1,049,152	1,052,453	3,301
NET CHANGE IN FUND BALANCE	\$ (95,282)	(960,406)	(181,607)	778,799
FUND BALANCE, OCTOBER 1			2,349,061	
FUND BALANCE, SEPTEMBER 30			\$ 2,167,454	

### FIDUCIARY FUND TYPES

Trust Funds are used to account for assets held by the City in a trustee capacity.

### PENSION TRUST FUNDS

**Nonuniformed Employees' Retirement Fund --** This fund is used to account for assets held in a trustee capacity for the City's nonuniformed employees.

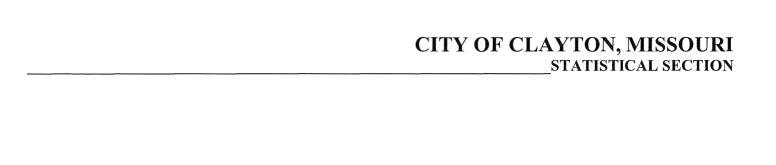
**Uniformed Employees' Pension Fund** -- This fund is used to account for assets held in a trustee capacity for the City's police officers and firefighters.

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION - BUDGET AND ACTUAL - NONUNIFORMED EMPLOYEES' RETIREMENT PENSION TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
ADDITIONS				
Contributions:				
Participant contributions	\$ 147,538	147,538	135,428	(12,110)
Employer contributions	510,000	539,154	539,154	. –
Total Contributions	657,538	686,692	674,582	(12,110)
Investment income:  Net appreciation in fair value of investments and interest and dividends  Less - Investment expense  Total Investment Income  Total Additions  DEDUCTIONS  Benefits paid	548,950 (41,680) 507,270 1,164,808	548,950 (41,680) 507,270 1,193,962 570,387	1,435,672 (52,395) 1,383,277 2,057,859 570,321	886,722 10,715 876,007 863,897
CHANGE IN NET POSITION	\$ 825,421	623,575	1,487,538	863,963
NET POSITION HELD IN TRUST FOR PENSION BENEFITS, OCTOBER 1			11,075,532	
NET POSITION HELD IN TRUST FOR PENSION BENEFITS, SEPTEMBER 30			\$ 12,563,070	

OTHER SUPPLEMENTAL INFORMATION - SCHEDULE OF CHANGES
IN FIDUCIARY NET POSITION - BUDGET AND ACTUAL UNIFORMED EMPLOYEES' PENSION TRUST FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2013

	Original Budget	Final Budget	Actual	Over (Under) Budget
ADDITIONS				
Contributions:				
Participant contributions	\$ 276,33	0 276,330	228,916	(47,414)
Employer contributions	1,029,55	1,029,554	1,029,554	-
Total Contributions	1,305,88	1,305,884	1,258,470	(47,414)
Investment income:  Net appreciation in fair value of investments and interest and dividends  Less - Investment expense  Total Investment Income  Total Additions  DEDUCTIONS  Benefits paid	1,584,00 (174,34 1,409,65 2,715,53	(174,349) 1 (174,349) 1,409,651 2,715,535	3,975,813 (164,934) 3,810,879 5,069,349	2,391,813 (9,415) 2,401,228 2,353,814 (475)
۲			- Andrewson - Andr	
CHANGE IN NET POSITION	\$ 1,184,94	4 852,944	3,207,233	2,354,289
NET POSITION HELD IN TRUST FOR PENSION BENEFITS, OCTOBER 1			31,350,190	
NET POSITION HELD IN TRUST FOR PENSION BENEFITS, SEPTEMBER 30			\$ 34,557,423	



STATISTICAL SECTION

## CITY OF CLAYTON, MISSOURI STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplemental information says about the City's overall financial health.

Contents	Pages
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	72 - 76
Revenue Capacity  These schedules contain information to help the reader assess the City's local revenue sources.	77 - 80
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	81 - 84
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	85 - 86
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	87 - 89

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

					Septeml	oer 30				
	2013	2012	2011	2010 (1)	2009	2008	2007	2006	2005	2004
Governmental Activities										
Net investment in capital assets	\$ 54,149,471	47,823,828	37,682,326	26,675,814	15,329,996	12,335,368	11,295,023	8,732,202	6,595,418	5,755,970
Restricted	2,769,794	3,133,907	4,723,377	3,717,214	3,782,799	2,819,375	2,729,192	2,613,411	2,512,962	7,167,871
Unrestricted	16,558,707	18,799,802	20,789,148	26,909,957	18,326,512	19,948,353	15,591,402	14,090,912	14,478,948	10,849,389
Total Governmental										
Activities Net Position	\$ 73,477,972	69,757,537	63,194,851	57,302,985	37,439,307	35,103,096	29,615,617	25,436,525	23,587,328	23,773,230
Business-type Activities										
Net investment in capital assets	\$ -	-	_	_	9,397,875	9,404,409	9,415,507	9,545,577	11,540,026	10,256,621
Restricted	_	-	_	_	265,500	204,000	285,195	280,174	283,450	364,327
Unrestricted			-		10,203,839	10,283,256	10,306,400	10,127,036	6,211,445	7,316,261
Total Business-type										
Activities Net Position	\$ -	_			19,867,214	19,891,665	20,007,102	19,952,787	18,034,921	17,937,209
Primary Government										
Net investment in capital assets	\$ 54,149,471	47,823,828	37,682,326	26,675,814	24,727,871	21,739,777	20,710,530	18,277,779	18,135,444	16,012,591
Restricted	2,769,794	3,133,907	4,723,377	3,717,214	4,048,299	3,023,375	3,014,387	2,893,585	2,796,412	7,532,198
Unrestricted	16,558,707	18,799,802	20,789,148	26,909,957	28,530,351	30,231,609	25,897,802	24,217,948	20,690,393	18,165,650
Total Primary Government										
Net Position	\$ 73,477,972	69,757,537	63,194,851	57,302,985	57,306,521	54,994,761	49,622,719	45,389,312	41,622,249	41,710,439

### Note:

(1) Business-type activities were combined with governmental activities.

Source: Basic financial statements

				Fe	or The Years En	ded September	30			
	2013	2012	2011	2010 (1)	2009	2008	2007	2006	2005	2004
EXPENSES										
Governmental Activities										
General government	\$ 5,009,171	5,050,212	5,006,261	6,066,181	5,184,518	5,286,324	4,585,667	4,253,478	4,706,827	2,875,742
Public safety	11,980,104	10,148,499	10,240,914	9,784,707	9,153,714	8,495,262	8,246,154	8,660,970	8,198,773	8,243,416
Streets and highways	6,472,311	5,968,351	6,060,451	6,847,543	7,133,404	5,411,338	5,919,304	4,530,039	4,530,110	4,856,137
Parks and recreation	3,038,435	2,990,170	2,808,620	2,938,071	2,135,837	2,079,965	1,975,986	2,865,602	2,211,655	2,279,115
Community development	274,020	298,989	318,787	432,432	199,035	173,316	220,788	975,774	528,627	100,657
Interest and fiscal charges	1,485,657	1,799,671	1,525,947	1,571,301	779,891	963,747	910,350	989,693	861,255	1,218,464
Total Governmental Activities Expenses	28,259,698	26,255,892	25,960,980	27,640,235	24,586,399	22,409,952	21,858,249	22,275,556	21,037,247	19,573,531
<b>Business-type Activities</b>										
Parking facility				-	1,081,979	1,210,118	1,155,318	1,274,489	1,247,961	1,092,781
Total Primary Government Expenses	28,259,698_	26,255,892	25,960,980	27,640,235	25,668,378	23,620,070	23,013,567	23,550,045	22,285,208	20,666,312
PROGRAM REVENUES										
Governmental Activities										
Charges for services:										
General government	1,618,158	1,462,385	1,549,918	1,773,196	662,163	867,722	735,781	666,138	595,618	621,820
Public safety	3,334,775	2,367,393	2,481,302	2,125,691	1,295,680	1,286,279	1,141,418	931,486	1,381,324	1,334,618
Streets and highways	1,238,118	1,161,444	1,174,765	1,068,315	233,699	187,215	277,604	246,210	238,677	622,814
Parks and recreation	982,734	881,990	917,628	885,857	850,860	824,989	739,568	672,161	611,660	548,968
Community development	-	-	-	-	1,354,083	1,398,448	1,331,109	1,309,048	824,766	802,980
Operating grants and contributions	1,828,807	1,859,222	2,010,033	1,865,220	1,098,553	1,270,321	1,232,687	924,132	1,680,413	2,078,952
Capital grants and contributions	3,923,903	5,285,025	5,997,466	372,500	1,024,386	569,600	287,100			
Total Governmental Activities Program Revenues	12,926,495	13,017,459	14,131,112	8,090,779	6,519,424	6,404,574	5,745,267	4,749,175	5,332,458	6,010,152
<b>Business-type Activities</b>										
Charges for services:										
Parking facility					1,521,683	1,420,803	1,416,686	1,486,560	1,595,313	1,711,194
Total Primary Government Program Revenues	12,926,495	13,017,459	14,131,112	8,090,779	8,041,107	7,825,377	7,161,953	6,235,735	6,927,771	7,721,346
NET REVENUES (EXPENSES)										
Governmental activities	(15,333,203)	(13,238,433)	(11,829,868)	(19,549,456)	(18,066,975)	(16,005,378)	(16,112,982)	(17,526,381)	(15,704,789)	(13,563,379)
Business-type activities	-			_	439,704	210,685	261,368	212,071	347,352	618,413
Total Primary Government Net Revenues (Expenses)	(15,333,203)	(13,238,433)	(11,829,868)	(19,549,456)	(17,627,271)	(15,794,693)	(15,851,614)	(17,314,310)	(15,357,437)	(12,944,966)

				Fo	r The Years En	ded September 3	0			
	2013	2012	2011	2010 (1)	2009	2008	2007	2006	2005	2004
GENERAL REVENUES AND OTHER CHANGES IN										
NET POSITION										
Governmental Activities										
Taxes:										
Property	7,340,797	6,707,168	6,665,628	6,388,623	6,886,241	6,643,277	6,332,125	6,135,030	4,707,073	4,648,009
Sales	5,723,220	5,650,981	5,486,472	5,260,745	5,541,603	6,043,834	6,226,794	5,934,900	5,706,839	5,563,404
Utility	5,364,645	5,206,297	5,450,458	6,172,511	4,894,278	5,701,276	4,758,606	4,890,845	4,553,878	4,361,026
Other	100,489	100,489	100,488	100,488	538,881	556,272	565,780	554,595	100,613	100,534
Grants and contributions not restricted to specific programs	214,458	1,797,555	309,426	-	-	-	-	-	-	-
Licenses (taxes)	-	-	-	-	-	-	-	-	-	492,858
Investment income	122,293	167,766	320,728	667,936	659,833	771,380	884,333	665,054	329,421	349,778
Gain (loss) on sale of capital assets	-	12,554	-	264,774	4,887	-	-	70,222	-	-
Miscellaneous	187,736	158,309	349,838	652,450	1,092,730	1,022,818	400,027	220,455	284,031	205,002
Transfers			-	_	784,733	754,000	1,124,409	904,477	390,576	139,849
Total Governmental Activities General Revenues										
And Other Change In Net Position	19,053,638	19,801,119	18,683,038	19,507,527	20,403,186	21,492,857	20,292,074	19,375,578	16,072,431	15,860,460
Business-type Activities										
Investment income	=	-	-	-	320,578	427,878	586,580	367,140	140,936	214,985
Gain on sale of capital assets	-	-	-	-	-	-	330,776	2,243,132	-	-
Transfers			_		(784,733)	(754,000)	(1,124,409)	(904,477)	(390,576)	(139,849)
Total Business-type Activities General Revenues										
And Other Change In Net Position	-				(464,155)	(326,122)	(207,053)	1,705,795	(249,640)	75,136
Total Primary Government General Revenues										
And Other Change In Net Position	19,053,638	19,801,119	18,683,038	19,507,527	19,939,031	21,166,735	20,085,021	21,081,373	15,822,791	15,935,596
CHANGE IN NET POSITION BEFORE RESTATEMENT										
Governmental activities	3,720,435	6,562,686	6,853,170	(41,929)	2,336,211	5,487,479	4,179,092	1,849,197	367,642	2,297,081
Business-type activities	-		-		(24,451)	(115,437)	54,315	1,917,866	97,712	693,549
Total Primary Government Changes In Net										
Position Before Restatement	3,720,435	6,562,686	6,853,170	(41,929)	2,311,760	5,372,042	4,233,407	3,767,063	465,354	2,990,630
RESTATEMENT										
Governmental activities	-	-	(961,304)	-	-	-	-	-	-	-
CHANGE IN NET POSITION										
Governmental activities	3,720,435	6,562,686	5,891,866	(41,929)	2,336,211	5,487,479	4,179,092	1,849,197	367,642	2,297,081
Business-type activities					(24,451)	(115,437)	54,315	1,917,866	97,712	693,549
Total Primary Government Restatement	\$ 3,720,435	6,562,686	5,891,866	(41,929)	2,311,760	5,372,042	4,233,407	3,767,063	465,354	2,990,630

Notes:

(1) Business-type activities were combined with governmental activities.

Source: Basic financial statements

	September 30									
	2013	2012	2011	2010 (1)	2009	2008	2007	2006	2005	2004
General Fund										
Nonspendable	\$ 17,715	_	_	_	_	_	_	_	_	_
Assigned	1,030,039	3,663,374	2,838,638	_	_	_	-	_	_	_
Unassigned	15,389,726	14,673,064	17,927,718	_	_	_	_	_	_	_
Reserved	-		-	434,493	46,246	50,748	124,339	4,095	4,000	18,654
Unreserved	_			22,623,263	12,590,092	11,816,465	9,552,077	8,324,588	7,084,601	7,390,863
Total General Fund	\$ 16,437,480	18,336,438	20,766,356	23,057,756	12,636,338	11,867,213	9,676,416	8,328,683	7,088,601	7,409,517
All Other Governmental Funds										
Restricted	\$ 5,017,628	7,914,614	9,733,471	_	_	_	_	_	_	_
Committed	2,167,454	2,349,061	1,974,198	_	_	_	_	_	_	_
Unassigned	(962,852)	(555,647)	1,271,120	_	_	_	_	_	_	_
Reserved:	(702,032)	(333,017)								
Capital Improvement Fund	_	_	_	2,266,413	601,000	1,074,715	_	_	_	1,294,260
Capital Improvement Project Fund	_	_	_	2,200,113	-	-	_	_	52	-
Equipment Replacement Fund	-	_	_	2,887	1,433	76,455	250	243,051	5,940	2,904
2009 Build America Bond Fund	_	-	-	7,149,194	-	-	_	213,031	-	2,501
Other Governmental Funds	<u>.</u>	_	-	2,953,109	3,626,688	2,333,652	2,317,646	2,282,433	2,260,337	2,332,455
Unreserved, reported in:				_,,,,,,,,	0,020,000	_,555,55_	_,,,,,,,,,	2,202, 100	2,200,337	2,552, 155
Capital Improvement Fund	_	_	_	398,512	1,689,633	2,358,173	2,249,824	1,801,767	2,469,123	2,167,752
Equipment Replacement Fund	_	_	_	2,355,125	2,272,303	2,551,415	2,662,744	2,406,124	2,994,069	3,051,034
Other governmental funds:				-,,	_, ,	_,,	_,,-	_, ,	_,-,-,-,,-	2,021,027
Special Revenue Funds	_	_	_	386,822	570,813	559,631	357,866	318,166	400,612	345,430
Capital Projects Funds	-	-	, m		581,651	1,755,975	440,311	329,158	775,873	281,879
Total All Other Governmental										
Funds	\$ 6,222,230	9,708,028	11,707,669	15,512,062	9,343,521	10,710,016	8,028,641	7,380,699	8,906,006	9,475,714

### Note:

(1) Enterprise and Internal Service Funds combined with General Fund and Capital Improvement Project Fund combined with Capital Improvement Fund.

Source: Basic financial statements

GASB 54 was implemented in 2011.

				F	or The Years En	ded September 3	0			
	2013	2012	2011	2010 (1)	2009	2008	2007	2006	2005	2004
REVENUES										
General property taxes	\$ 7,403,480	6,717,939	6,619,357	6,374,580	6,846,052	6,693,072	6,310,263	6,086,868	4,716,717	4,664,838
Assessment income	180,111	222,394	172,250	162,842	201,676	177,136	185,843	186,253	414,771	652,862
Licenses and permits	1,577,390	1,387,155	1,523,861	1,780,141	1,671,897	1,644,961	1,415,552	1,362,041	1,207,727	1,135,051
Public utility licenses	5,364,645	5,206,297	5,450,458	6,172,511	4,894,278	5,701,276	4,758,606	4,890,845	4,553,878	4,361,026
Intergovernmental	9,650,914	10,660,964	13,086,730	7,602,191	8,280,839	8,490,868	8,387,313	7,520,816	7,519,596	7,909,370
Community programs	1,713,754	1,549,301	1,460,533	1,413,736	1,193,102	1,281,421	1,249,216	1,112,109	1,000,188	960,036
Parking facilities and meters	1,707,401	1,587,248	1,653,514	1,474,297	-	-	-	-	-	-
Fines and forfeitures	2,012,156	1,111,217	1,302,852	1,078,799	1,097,872	1,189,598	929,316	777,766	756,907	764,265
Donations and reimbursements	2,008,212	3,879,251	-	-	-	_	-	_	-	-
Investment income	122,293	167,766	320,728	667,936	659,833	771,380	884,333	665,054	329,421	348,425
Miscellaneous	305,347	305,778	346,602	653,957	1,278,934	1,349,506	825,518	596,398	583,531	457,995
Total Revenues	32,045,703	32,795,310	31,936,885	27,380,990	26,124,483	27,299,218	24,945,960	23,198,150	21,082,736	21,253,868
EXPENDITURES										
General government	4,438,505	4,494,963	4,430,545	4,828,548	4,794,723	4,752,688	4,070,285	3,914,379	3,986,435	3,110,409
Parks and recreation	2,451,301	2,330,063	2,322,392	1,991,742	1,878,493	1,839,134	1,759,570	1,657,278	1,600,093	1,799,563
Public safety	11,331,936	9,760,295	9,678,202	9,458,242	8,658,593	8,362,366	8,119,616	7,921,971	7,930,225	7,838,638
Streets and highways	4,992,413	4,827,147	4,801,188	4,636,808	3,888,910	3,822,033	3,754,718	3,405,316	3,256,194	2,999,624
Community development	275,160	299,774	314,280	432,432	199,035	173,316	220,788	254,375	191,357	108,161
Capital outlay	8,089,679	20,061,767	11,477,048	12,094,749	5,004,207	2,585,407	2,918,374	3,930,973	3,106,040	5,745,639
Debt service:	0,009,079	20,061,767	11,477,040	12,094,749	3,004,207	2,303,407	2,910,374	3,730,773	5,100,040	3,743,039
Principal	4,397,690	3,764,825	3,586,804	2,924,263	2,345,000	8,960,000	2,395,000	2,465,000	2,040,000	1,450,000
Interest and fiscal charges					786,175	894,912	882,260		892,930	1,231,434
Bond issue costs	1,487,881	1,490,748	1,492,390	1,289,215 271,353	56,446	76,239	002,200	962,248	139,036	1,231,434
	27.464.565	217,195	20 102 040				24,120,611	24,511,540		24 292 469
Total Expenditures	37,464,565	47,246,777	38,102,849	37,927,352	27,611,582	31,466,095	24,120,011	24,311,340	23,142,310	24,283,468
REVENUES OVER (UNDER) EXPENDITURES	(5,418,862)	(14,451,467)	(6,165,964)	(10,546,362)	(1,487,099)	(4,166,877)	825,349	(1,313,390)	(2,059,574)	(3,029,600)
OTHER FINANCING SOURCES (USES)										
Issuance of long-term debt	-	9,845,000	-	15,000,000	3,950,000	8,175,000	-	-	12,165,000	-
Premium on issuance of debt	-	150,600	-	40,020	134,548	73,266	-	-	-	-
Payments to refunding escrow agent	-	-	-	-	(4,025,342)	-	-	-	(11,411,136)	-
Issuance of capital lease	-	-	-	1,020,000	-	-	-	-	-	15,804
Sale of capital assets	34,106	26,308	70,171	228,577	45,790	36,783	45,917	123,688	24,510	15,461
Transfers in	8,914,942	16,099,102	5,630,967	11,580,668	3,073,696	2,303,079	4,796,573	3,488,397	3,852,528	4,570,241
Transfers out	(8,914,942)	(16,099,102)	(5,630,967)	(11,580,668)	(2,288,963)	(1,549,079)	(3,672,164)	(2,583,920)	(3,461,952)	(4,430,392)
Total Other Financing Sources (Uses)	34,106	10,021,908	70,171	16,288,597	889,729	9,039,049	1,170,326	1,028,165	1,168,950	171,114
NET CHANGES IN FUND BALANCES	\$ (5,384,756)	(4,429,559)	(6,095,793)	5,742,235	(597,370)	4,872,172	1,995,675	(285,225)	(890,624)	(2,858,486)
Debt service as a percentage of noncapital expenditures	19.5 %	19.0	18.7	15.1	12.5	33.4	15.5	16.7	15.3	14.5
Fines and forfeitures as a percentage of general revenues (2)	6.3 %	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

#### Notes:

- (1) Enterprise and Internal Service Funds combined with General Fund and Capital Improvement Project Fund combined with Revolving Public Improvement Fund.
- (2) Beginning in 2013 Missouri House Bill (HB) 103 requires cities to report the percentage of fines and forfeitures for traffic violations to the annual general operating revenue.

Source: Basic financial statements

## CITY OF CLAYTON, MISSOURI ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (IN THOUSANDS)

	Real P	roperty		Railroads	Total		
Fiscal	Residential	Commercial	Personal	And	Assessed	Estimated	Direct
<u>Year</u>	Property	<b>Property</b>	<b>Property</b>	<u>Utilities</u>	<u>Value</u>	Actual Value	Tax Rate
2013	\$ 457,137	\$ 325,845	\$ 74,813	\$ 2,727	\$ 860,522	\$ 3,657,151	0.789
2012	455,763	326,175	75,590	3,042	860,570	3,654,239	0.717
2011	472,317	335,399	75,385	2,959	886,060	3,769,305	0.692
2010	470,815	335,157	84,470	2,986	893,428	3,787,977	0.673
2009	480,595	347,077	83,620	2,795	914,087	3,873,569	0.689
2008	459,370	346,326	84,556	2,881	893,133	3,762,594	0.691
2007	367,607	307,107	86,612	2,820	764,146	3,163,050	0.779
2006	361,777	307,555	86,774	2,367	758,473	3,132,865	0.796
2005	325,974	300,037	83,904	2,290	712,205	2,912,085	0.652
2004	325,478	298,990	83,640	2,290	710,398	2,905,407	0.652

Source: St. Louis County Assessor

## CITY OF CLAYTON, MISSOURI PROPERTY TAX RATES (RESIDENTIAL ONLY) - DIRECT AND ALL OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

	2013	2012	2011	2010		2008	2007	2006	2005	2004
City of Clayton:										
General	0.659	0.626	0.601	0.582	0.567	0.566	0.634	0.646	0.582	0.581
General Obligation Debt	0.130	0.091	0.091	0.091	0.122	0.125	0.145	0.150	0.070	0.071
Total City of Clayton	0.789	0.717	0.692	0.673	0.689	0.691	0.779	0.796	0.652	0.652
Overlapping Governments:										
State of Missouri	0.030	0.030	0.030	0.030	0.030	0.030	0.030	0.030	0.030	0.030
St. Louis County	0.523	0.523	0.523	0.523	0.558	0.558	0.558	0.558	0.580	0.580
St. Louis County Library	0.173	0.163	0.157	0.140	0.140	0.140	0.150	0.150	0.150	0.140
Special School District	1.012	1.013	0.995	0.938	0.918	0.908	0.824	0.840	0.905	0.833
St. Louis Community College	0.220	0.220	0.218	0.214	0.201	0.200	0.223	0.223	0.237	0.231
Metropolitan St. Louis Sewer District (Extension)	0.082	0.082	0.079	-	_	0.067	0.069	0.069	0.069	0.069
Metropolitan Zoological Park and Museum District	0.268	0.267	0.255	0.249	0.234	0.233	0.261	0.265	0.276	0.226
Sheltered Workshop	0.084	0.084	0.079	0.074	0.069	0.070	0.082	0.082	0.085	0.085
Clayton School District	3.743	3.899	3.743	3.628	3.230	3.254	3.716	3.925	3.769	3.622
Deer Creek Sewer District	0.840	0.840	0.081	-	-	0.060	0.060	0.060	0.060	0.060
Black Jack Sewer District	-	-	0.092	-	-	0.060	0.060	0.060	0.060	0.060
<b>Total Overlapping Governments</b>	6.975	7.121	6.252	5.796	5.380	5.580	6.033	6.262	6.221	5.936
Total City And Overlapping Governments	7.764	7.838	6.944	6.469	6.069	6.271	6.812	7.058	6.873	6.588

Source: St. Louis County Assessor (rates stated per \$100 assessed valuation)

## CITY OF CLAYTON, MISSOURI PRINCIPAL TAXPAYERS CURRENT YEAR AND TEN YEARS AGO

		2013			2003	
Toynayar	Taxable Assessed Valuation	Rank	Percentage Of Total City Taxable Assessed Value	Taxable Assessed Valuation	Rank	Percentage Of Total City Taxable Assessed Value
Taxpayer	<u>valuation</u>	Kank	<u>value</u>	 <u>valuation</u>	Kank	value
Clayton Corporate Park Mgmt. Co.	\$ 27,935,740	1	3.25 %	\$ 24,422,840	1	3.44 %
KBS Clayton Plaza, LLC	21,602,050	2	2.51	-		-
KBS11 Pierre Laclede Center, LLC	21,300,850	3	2.48	22,134,510	2	3.12
Centene Center, LLC	14,794,050	4	1.72	-		-
Duke Realty	13,513,730	5	1.57	15,344,030	4	2.16
MEPT Shaw Park Plaza LLC	12,282,560	6	1.43	-		-
Clayton Central Investors LLC	11,541,530	7	1.34	-		-
Brown Shoe Company	11,235,200	8	1.31	-		-
8182 Maryland Associates	10,463,780	9	1.21	8,480,000	9	1.19
HEF 1-STL NO 1 LLC	10,080,000	10	1.16	12,533,850	5	1.76
THF Plaza Office LLC	-		-	15,685,820	3	2.21
Riggs & Company Trustee	-		-	9,706,940	6	1.37
Realty Associates Fund V	-		-	9,307,460	7	1.31
Forsyth Center Associates			-	8,940,740	8	1.26
8000 Maryland, LLC				 8,166,400	10	1.15
Total	\$ 154,749,490		<u>17.98</u> %	\$ 134,722,590		18.97 %

### Notes:

- (1) Total assessed value of the City was \$860,521,819 as of January 1, 2013.
- (2) Total assessed value of the City was \$710,397,182 as of January 1, 2003.

Source: St. Louis County Assessor, ten highest property tax valuations

### CITY OF CLAYTON, MISSOURI PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

	Taxes Levied	Collected The Fisc Of The	al Year	Delinquent Tax Collected Within The Fiscal Year	Total Colle Date (	
Fiscal Year	For The Fiscal Year (1)	Amount	Percent Of Levy	For Previous Levies	Amount	Percent Of Levy
2013	\$ 7,104,828	\$ 6,941,019	97.7 %	\$ 70,521	\$ 7,011,540	98.7 %
2012	6,406,061	6,285,537	98.1	(44,170)	6,241,367	97.4
2011	6,452,891	6,319,990	97.9	84,864	6,404,854	99.3
2010	6,255,287	6,162,067	98.5	62,071	6,224,138	99.5
2009	6,664,208	6,592,851	98.9	108,933	6,701,784	100.6
2008	6,566,784	6,458,568	98.4	70,990	6,529,558	99.4
2007	6,206,413	6,123,300	98.7	114,431	6,237,731	100.5
2006	6,251,869	6,119,773	97.9	(148,346)	5,971,427	95.5
2005	4,644,371	4,392,929	94.6	181,332	4,574,261	98.5
2004	4,587,714	4,382,118	95.5	148,628	4,530,746	98.8

### Notes:

- (1) Originally adjusted for strike offs and additions by St. Louis Board of Equalization after 1978.
- (2) St. Louis County Collectors Office charges a collection fee of 1.5%.
- (3) Data for delinquent tax collection, excluding penalties and interest, is not available by levy year. St. Louis County will need more time to make system updates to track this information.

Source: St. Louis County Assessor

		Governmental .							
Fiscal Year	Capital Improvement Bonds	General Obligation Bonds	Note Payable	Capital Leases	Capital Improvement Bonds	Note Payable	Total Primary Government	Percentage Of Personal Income (2)	Per Capita (2)
2013	\$ 33,743	\$ -	\$ 944	\$ 754	\$ -	\$ -	\$ 35,441	2.51 %	\$ 2,224
2012 (7)	36,966	945	1,122	829	-	-	39,862	2.85	2,501
2011	29,525	1,960	1,292	893	-	-	33,670	2.52	2,112
2010 (6)	31,958	2,955	1,431	961	-	-	37,305	3.65	2,341
2009 (5)	16,680	3,950	-	-	1,835	1,576	24,041	2.35	1,509
2008 (4)	18,110	4,885	-	-	2,040	1,716	26,751	2.62	1,679
2007	18,020	5,760	-	4	2,240	1,846	27,870	2.72	1,749
2006	19,575	6,600	~	8	2,430	1,971	30,584	2.99	1,919
2005 (3)	21,230	7,410	-	12	2,655	2,091	33,398	3.27	2,096
2004	21,255	8,185	-	16	3,245	2,152	34,853	3.41	2,187

### Notes:

- (1) Details regarding the City's outstanding debt can be found in the notes to financial statements.
- (2) See "Demographic and Economic Statistics" table for personal income and population data.
- (3) In fiscal year 2005, capital improvement bonds of \$14,820,000 were issued to refinance the capital improvement bonds issued in fiscal year 1998.
- (4) In fiscal year 2008, capital improvement bonds of \$8,175,000 were issued to refund \$7,375,000 of the Series 2002 capital improvement bonds.
- (5) In fiscal year 2009, general obligation refunding bonds, Series 2009 in the amount of \$3,950,000 were issued to refund \$3,970,000 of the Series 1999 bond issuance.
- (6) In fiscal year 2010, capital improvement bonds of \$15,000,000 were issued to finance the purchase and renovation of the new Police Station. Business-type activities were combined with governmental activities.
- (7) In fiscal year 2012, capital improvement bonds of \$9,845,000 were issued. \$5,000,000 was issued to finance the construction of the new Police Station. The \$4,845,000 balance was issued to finance Public Works and Parks and Recreation projects in fiscal years 2012 and 2013.

Source: Basic financial statements

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS (IN THOUSANDS)

Fiscal Year	General Obligation Bonds (1)	Percentage Of Actual Taxable Value of Property (2)	Per Capita (3)
2013	\$ -	- %	-
2012	945	0.11	59
2011	1,960	0.22	123
2010	2,955	0.33	185
2009	3,950	0.43	249
2008	4,885	0.55	307
2007	5,760	0.75	36
2006	6,600	0.87	414
2005	7,410	1.04	465
2004	8,185	1.16	514

### Notes:

- (1) Details regarding the City's outstanding debt can be found in the notes to financial statements.
- (2) See "Assessed Value and Actual Value of Taxable Property" table for property value data.
- (3) See "Demographic and Economic Statistics" table for population data.

Source: Basic financial statements and Assessor of St. Louis County

DIRECT AND OVERLAPPING DEBT SEPTEMBER 30, 2013

Name Of Governmental Unit	Debt Outstanding	Percentage Applicable To City Of Clayton	Amount Applicable To City Of Clayton		
St. Louis County	\$ 63,340,000	3.81 %	\$ 2,413,254		
Clayton School District	96,417,000	85.69	82,619,727		
Subtotal	159,757,000		85,032,981		
City of Clayton	35,440,887	100.00	35,440,887		
Total	\$ 195,197,887		\$ 120,473,868		

### Sources:

City of Clayton Financial Report St. Louis County Clayton School District

LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (IN THOUSANDS)

	2013	2012		2010	2009		2007	2006	2005	2004
Debt limit (1) Total net debt applicable to debt limit	\$ 86,052	86,057 910	88,606 1,678	89,343 2,383	91,409 3,092	89,313 4,097	76,415 4,993	75,847 5,859	71,221 	71,040 7,431
Legal Debt Margin	\$ 86,052	85,147	86,928	86,960	88,317	<u>85,216</u>	71,422	69,988	64,541	63,609
Total net debt applicable to the limit as a percentage of debt limit	- %	% 1.06	1.89	2.67	3.38	4.59	6.53	7.72	9.38	10.46

### Notes:

(1) Debt limit is 10% of the assessed value, which can be found in the "Assessed Value and Actual Value of Taxable Property" table.

Bonded indebtedness is limited by Sections 95.111 and 95.120 of the Missouri Revised Statutes (1986) to 10% of the assessed value of taxable tangible property.

Source: Basic financial statements

### CITY OF CLAYTON, MISSOURI DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year			Median Household Income (2)	Clayton School District Enrollment (3)	Unemployment Rate (4)	
2013	15,939	\$ 1,409,518	\$ 88,432	2,588	3.8 %	
2012	15,939	1,398,743	87,756	2,504	3.4	
2011	15,939	1,337,920	83,940	2,455	4.6	
2010	15,935	1,022,772	64,184	2,509	5.2	
2009	15,935	1,022,772	64,184	2,478	5.4	
2008	15,935	1,022,772	64,184	2,490	3.5	
2007	15,935	1,022,772	64,184	2,479	2.8	
2006	15,935	1,022,772	64,184	2,460	2.6	
2005	15,935	1,022,772	64,184	2,558	2.5	
2004	15,935	1,022,772	64,184	2,548	2.6	

### Notes:

- (1) Source: Data for 2004 2010 from 2000 revised census from the U.S. Census Bureau dated December 7, 2001. Source of data for 2011 2013 from 2010 U.S. Census Bureau.
- (2) Sources of data from 2004 to 2010 from 2000 U.S. Bureau of Census. Sources of data for 2011 from "2005 2009 American Community Survey Estimates." Sources of data for 2012 from "2006 2010 American Community Survey Estimates." Sources of data for 2013 from "2008 2012 American Community Survey Estimates."
- (3) Source: Administrative Office Clayton School District.
- (4) Source: 2004 through 2013 from Missouri Department of Economic Development.

### CITY OF CLAYTON, MISSOURI PRINCIPAL EMPLOYERS

**CURRENT YEAR AND TEN YEARS AGO** 

		2013		2003					
			Percentage Of Total City			Percentage Of Total City			
<u>Taxpayer</u>	Employees	Rank	Employment(1)	<b>Employees</b>	Rank	Employment(2)			
St. Louis County	2,162	1	4.70 %	1,836	1	5.55 %			
Enterprise Holdings, Inc.	1,623	2	3.53	1,073	2	3.24			
Centene Corporation	1,307	3	2.84	-		-			
Washington University	960	4	2.09	850	3	2.57			
Brown Group	726	5	1.58	481	4	1.45			
Commerce Bank NA	488	6	1.06	441	6	1.33			
Husch Blackwell	448	7	0.97	-		_			
Clayton School District	443	8	0.96	467	5	1.41			
Armstrong Teasdale	381	9	0.83	-		-			
Ritz Carlton	300	10	0.65	390	7	1.18			
Bank of America	-		-	200	8	0.60			
City of Clayton	-		-	178	9	0.54			
Graybar Electric				157	10	0.47			
Total	8,838		19.21_%	6,073		18.34_%			

### Notes:

- (1) Percentage for 2013 based on 46,000 total daytime employees in the Downtown area.
- (2) Percentage for 2003 based on estimate of 33,100 total daytime employees in the Downtown area.

Source: Business License Database from City of Clayton Finance Division, St. Louis County Human Resources Division, and the Clayton School District.

## FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTIONS/PROGRAMS LAST TEN FISCAL YEARS

FUNCTIONS/PROGRAMS	2013	2012	2011_	_2010_	_2009_	_2008_	_2007_	_2006_	2005	2004
General government:										
City Clerk (1)	-	-	-	-	-	-	-	1	1	1
City Manager	4	5	5	5	5	5	5	4	4	3
Economic development (2)	-	-	-	-	-	-	-	-	-	1
Human resources	2	2	2	2	2	2	2	2	2	2
Finance	6	6	6	7	7	7	7	7	7	6
Municipal court	2	2	2	3	3	3	3	3	3	3
Information systems	4	4	4	3	3	3	3	3	3	3
Planning and development	10	10	10	10	10	10	10	10	10	10
Police:										
Officers	52	52	52	52	52	52	52	52	52	53
Civilians (3)	8	7	7	7	7	7	8	8	8	10
Fire:										
Firefighters and officers	35	35	35	35	35	35	35	35	35	35
Civilians	1	1	1	1	1	1	1	1	1	1
Public works:										
Engineering (5)	6	6	6	6	6	5	5	5	5	5
Street maintenance	15	16	16	16	16	16	16	16	16	17
Vehicle maintenance	4	4	4	4	4	4	5	5	5	5
Building maintenance	2	2	2	2	2	2	3	3	3	2
Parking maintenance	1	1	1	1	1	1	1	1	1	1
Parks and recreation:										
Administration/recreation (4)	9	9	9	9	9	9	8	6	6	6
Parks maintenance	9	9	9	9	9	9	9	9	9	9
Total	170	<u>171</u>	171	<u>172</u>	<u>172</u>	<u>171</u>	173	<u>171</u>	<u>171</u>	173

### Notes:

- (1) Transfer of City Clerk position to City Manager's office from legislative in 2007.
- (2) Economic development employee moved to communications in administrative services in 2005.
- (3) Dispatcher positions eliminated when City joined East Central Dispatch Center (ECDC). Dispatchers transferred to ECDC in 2004.
- (4) Community Resource Coordinator position added in 2008 and an Aquatics Recreation Assistant position added in 2009.
- (5) Civil Engineer 1 position added in 2009.

Source: City of Clayton Annual Budgets (2004-2013)

FUNCTIONS/PROGRAMS	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Police:										
Arrests	1,540	1,253	1,217	1,334	1,127	959	1,176	973	848	670
Parking violations	1,846	1,654	2,182	2,046	2,448	2,890	3,729	5,362	4,114	4,526
Traffic violations	6,171	6,583	7,061	6,831	7,248	7,053	6,011	7,626	7,402	5,364
Parking tickets*	28,944	29,888	37,198	41,366	41,624	44,200	43,427	44,221	50,222	57,738
Fire:										
Emergency response ambulance	1,577	1,639	1,524	1,474	1,511	1,648	1,497	1,430	1,370	1,418
Emergency response - fire	1,378	1,661	1,639	1,763	1,863	1,739	1,665	1,420	1,460	1,470
Inspections	709	640	787	660	691	717	656	520	767	800
Parks and recreation:										
Shaw Park Pool - passes	1,006	1,281	1,189	1,145	913	1,025	871	651	528	542
Shaw Park Ice Rink - passes	55	42	53	38	17	15	-	8	16	13
Platinum passes	452	420	525	402	348	267	152	-	-	-
Tennis Court - passes	157	-	43	40	13	17	9	8	26	30
Pool/Tennis - passes	N/A	N/A	N/A	N/A	44	56	66	57	69	73
Tri passes (pool/rink/tennis)	N/A	N/A	N/A	N/A	-	4	=	13	12	11
Shelter rentals (including picnic pads)	177	302	305	282	245	269	306	266	497	391
Planning and development:										
Residential permits issued	324	278	308	273	219	299	282	304	172	202
Estimated cost of construction for										
residential permits	\$ 22,738,220	15,533,472	22,374,538	16,600,417	15,892,142	26,602,257	33,021,571	43,081,206	29,333,420	20,694,236
Commercial permits issued	134	142	153	150	147	183	135	113	274	281
Estimated cost of construction for										
commercial permits	\$ 26,620,710	33,232,912	52,113,313	71,793,104	123,209,999	71,511,966	28,898,204	57,891,052	31,775,928	68,617,644
Administrative services:										
Business licenses issued	942	935	805	816	807	787	791	889	894	893
Liquor licenses issued	65	59	60	62	56	63	62	63	67	64

### Notes:

\*Parking tickets not included in parking violations.

No operating indicators by functions/programs are available for the Public Works Department.

Sources: City of Clayton Annual Reports (2004 - 2013), various City departments

FUNCTIONS/PROGRAMS	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	23	25	25	26	26	26	25	25	25	25
Fire:										
Stations	1	1	1	1	1	1	1	1	1	1
Fire hydrants	371	371	371	371	371	371	371	371	371	371
Vehicles:										
Ladder trucks	1	1	1	1	1	1	1	1	1	1
Pumpers	1	1	1	1	1	1	1	1	1	1
Rescue trucks	1	1	1	1	-		1	1	1	1
Ambulances	2	2	2	2	2	2	2	2	2	2
Command vehicles	3	3	3	3	3	3	3	3	3	3
Public works:										
Miles of streets - paved (1)	98.7	98.7	98.7	98.7	99.1	38.0	46.7	46.7	46.7	46.7
Miles of alleys (3)	6.5	6.5	6.5	6.5	19.3	5.3	5.3	5.3	5.3	5.3
Miles of sidewalks (5)	54	54	54	54	39	39	39	39	39	39
Number of street lights	2,200	2,200	2,200	2,200	2,200	2,200	2,200	2,200	2,200	2,200
Number of traffic signals (4)	22	22	24	24	24	28	28	28	28	28
Parks and recreation:										
Acres of parks (6)	89.0	89.0	84.4	84.4	84.4	84.4	84.4	84.4	84.4	84.3
Number of parks (2) (6)	11	11	10	10	10	10	10	10	10	9
Athletic complex	1	1	1	1	1	1	1	1	1	1
Aquatic center	1	1	1	1	1	1	1	1	1	1

### Notes:

- (1) In 2008, survey taken by public works resulted in new figures. Miles include private subdivisions located in and maintained by the City. In 2009, based on lane mile unit of measure (unit is more consistent with standards) where 1 mile of pavement 12 ft. wide equals one lane mile.
- (2) In 2005, added Whitburn Park size 1/8 acre.
- (3) In 2009, based on lane mile unit of measure (unit is more consistent with standards) where 1 mile of pavement 12 ft. wide equals one lane mile.

  In 2010, based on lane mile unit of measure where 1 mile of pavement 15 ft. wide equals one lane mile. (15 ft. represents a standard residential alley width).
- (4) In 2009, changed to number of signalized intersections owned and maintained by the City.
- (5) Quantity represents paved linear miles of sidewalk.
- (6) In 2012, added Haddington Park size 4.6 acres.

Note: No capital asset indicators are available for the administration, finance, or planning functions.

Source: City of Clayton Annual Reports (2004 - 2013), various City departments